# ICN ANTI-CARTEL ENFORCEMENT TEMPLATE

## IMPORTANT NOTES:

This template is intended to provide information for the ICN member competition agencies about each other’s legislation concerning anti-competitive practices, particularly hardcore cartels. At the same time the template supplies information for businesses participating in cartel activities about the rules applicable to them; moreover, it enables businesses and individuals which suffer from cartel activity to get information about the possibilities of enforcement of their rights in private law in one or more jurisdictions.

Reading the template is not a substitute for consulting the referenced statutes and regulations. This template should be a starting point only.

[Please include, where applicable, any references to relevant statutory provisions, regulations or policies as well as references to publicly accessible sources, if any.]

### 1. Information on the law relating to cartels

| A. Law(s) covering cartels: [availability (homepage address) and indication of the languages in which these materials are available] | Law on Competition of the Republic of Lithuania as of 23 March 1999 (No. VII-1099) as last amended on 29 April 2021 (No. XIV-279) (‘the Law on Competition’).  
Home page address: [www.kt.gov.lt](http://www.kt.gov.lt)  
Languages: Lithuanian and English  
Law on Competition is available online at:  
[https://www.e-tar.lt/portal/lt/legalAct/TAR.B8B6AF2C2BFF1/kUNCrMXdZa](https://www.e-tar.lt/portal/lt/legalAct/TAR.B8B6AF2C2BFF1/kUNCrMXdZa) (in Lithuanian)  
[https://e-seimas.lrs.lt/portal/legalAct/lt/TAD/49e68d00103711e5b0d3e1beb7dd55167fjw1d=g888mfo0v](https://e-seimas.lrs.lt/portal/legalAct/lt/TAD/49e68d00103711e5b0d3e1beb7dd55167fjw1d=g888mfo0v) (in English, version valid as of 1st January 2015 and does not include latest amendments) |
|---|---|
| B. Implementing regulation(s) (if any): [name and reference number, availability (homepage address) and indication of the languages in which these materials are available] | • The Guidelines on setting the amount of a fine imposed for the infringement of the Law on Competition of the Republic of Lithuania.  
Adopted by the decision of the Government of Republic of Lithuania as of 18 January 2012 (No. 64) as last amended on 29 April 2017 (No. 314)  
This document is available online at:  
The Competition Council of the Republic of Lithuania (‘the Competition Council’) has also issued the following regulations that have relevance to cartels: |
On 28 February 2008, the Competition Council instituted a leniency programme by passing a resolution No. 1S-27 on ‘Leniency Rules from fines and reduction of fines for the parties to prohibited agreements’. These rules were applicable solely to horizontal agreements among competitors. However, the leniency notice was later broadened so as to include applicants taking part in anti-competitive agreements between non-competitors on direct or indirect price fixing. Leniency rules were last amended as of 01 November 2020 (‘Leniency Rules’). This document is available online at: https://www.e-tar.lt/portal/legalAct.html?documentId=f21337d0d26f11eaabd5b5599dd4eebe (in Lithuanian)

On 27 March 2017, the Competition Council adopted resolution No. 1S-32 (2017) on ‘Rules on application of a mitigating circumstance, when the party acknowledges the infringement and the calculated fine during the investigation’. The applicable mitigating circumstance and rules are similar to an EU settlement procedure. This document is available online at: https://www.e-tar.lt/portal/lt/legalAct/849f6ad012ff11e79800e8266c1e5d1b (in Lithuanian)

The Resolution No. 1S-84 (2016) of 22 July 2016 of the CC ‘On requirements and conditions in respect of agreements of minor importance which are not considered restricting competition’. This document is available online at: https://www.e-tar.lt/portal/lt/legalAct/023b4d9053d111e6b72ff16034f7f796 (in Lithuanian)

### C. Interpretative guideline(s) (if any): [name and reference number, availability (homepage address) and indication of the languages in which these materials are available]

None.

### D. Other relevant materials (if any): [availability (homepage address) and indication of the languages in which these materials are available]

The Competition Council has published a notice on how associations can comply with Law on Competition titled „Activities of associations: compliance with Law on Competition”. This notice can be found on the website of the CC in Lithuanian at: http://kt.gov.lt/uploads/documents/files/ASOCIACIJ%C5%B2%20VEIKLA_20130404_galutinis%20(002).pdf

Seeking to highlight the usual cartel conduct indicators, the Competition Council has also published the guidelines for detecting bid rigging in public procurement:


The Competition Council has published guidelines on how to avoid infringement of Law on Competition when cooperating with public institutions and other undertakings.

The document available online at:

http://kt.gov.lt//uploads/documents/files/Guidebook.pdf (In English)


In the beginning of 2020, the Competition Council has issued a guidebook of procedure for payment of fines.

The document is available on the following link (in Lithuanian only):

https://kt.gov.lt/uploads/documents/files/Baud%C5%B3%20mok%C4%97imo%20atmintin%C4%97_2020.pdf

The Competition Council has prepared a guidebook for information exchange threats.

The document is available on the following link (in Lithuanian only):

## 2. Scope and nature of prohibition on cartels

| A. Does your law or case law define the term “cartel”? [Please quote.] | Under Article 3(19) of the Law on Competition, ‘Agreement’ means contracts concluded in any form (written or verbal) between two or more undertakings or concerted actions of undertakings, including decision made by any combination (association, amalgamation, consortium, etc.) of undertakings or by representatives of such a combination.

Article 5(1) of the Law on Competition prohibits all agreements which have as their object the restriction of competition or which restrict or may restrict competition (i.e. prohibits both horizontal agreements and vertical agreements).

Article 5(1)(1-4) and Article 5(2) of the Law on Competition state that the following agreements, when concluded between competitors, should be in any case considered as restricting competition:

1. agreements to directly or indirectly fix prices of certain goods or other conditions of sale or purchase;
2. agreements to share the product market on a territorial basis, according to groups of buyers, suppliers or in any other way;
3. agreements to fix production or sale volumes for certain goods as well as to restrict technical development or investment;
4. agreements to apply dissimilar (discriminating) conditions to equivalent transactions with individual undertakings, thereby placing them at a competitive disadvantage.

The agreements mentioned above might be treated as ‘hardcore cartels’.

B. Does your legislation or case law distinguish between very serious cartel behaviour (“hardcore cartels” – e.g.: price fixing, market sharing, bid rigging or production or sales quotas) and other types of “cartels”? [Please describe how this differentiation is made and identify the most egregious types of conduct.]

Please refer to 2A.

C. Scope of the prohibition of hardcore cartels: [including any exceptions, exclusions and defences e.g. for particular industries or sectors. Please also describe]

1. Article 6(1) of the Law on Competition defines an individual exemption from the prohibition of cartels:

Agreements which have as their object the restriction of competition or which restrict or may restrict competition are not prohibited provided that the agreement promotes technical or economic progress or improves the

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2 In some jurisdictions these types of cartels – and possibly some others – are regarded as particularly serious violations. These types of cartels are generally referred to as “hardcore cartels”. Hereinafter this terminology is used.
any other limitations to the ban on hardcore cartels.] production or distribution of goods, and thus creates conditions for consumers to receive additional benefit, also where:
   a) the agreement does not impose restrictions on the activity of the parties thereto, which are not indispensable to the attainment of the objectives referred above;
   b) the agreement does not afford contracting parties the possibility to restrict competition in a large share of the relevant market.

On 15 July 2010 the Competition Council adopted a resolution No. 1S-140 'Concerning the agreements that shall be deemed to be in accordance with Article 6(1) of the Law on Competition' that provides that the rules on exemptions are the same as those adopted by the European Commission. There are no additional sector-based exclusions from the prohibition of hardcore cartels.

2. Agreements, which are of minor importance, are not prohibited according to Article 5(3) of the Law on Competition. The Competition Council on 22 July 2016 adopted the Resolution No. 1S-84 (2016) 'On requirements and conditions in respect of agreements of minor importance which are not considered to be restricting competition'. An agreement is deemed to be of minor importance if the joint share of the participating undertakings and undertakings which are not independent from them does not exceed 10 per cent on the relevant market unless they restrict competition by object (including agreements provided for in Article 5(2), please refer to 2/A).

Therefore, the hardcore cartels even those of minor importance cannot be granted an exemption from prohibition.

D. Is participation in a hardcore cartel illegal per se³? [If the situation differs for civil, administrative and criminal liability, please clarify this.]

Yes. Please refer to 2/A.

E. Is participation in a hardcore cartel a civil or administrative or criminal offence, or a combination of these?

Participation in a hardcore cartel is an administrative offence.

3 For the purposes of this template the notion of ‘per se’ covers both ‘per se’ and 'by object', as these terms are synonyms used in different jurisdictions.
and fax including the country code, email, website address and languages available on the website]

| **Tel.** +370 5 262 7797  
**Fax:** +370 5 212 6492  
**E-mail:** taryba@kt.gov.lt;  
A dedicated e-mail to report cartels: praneskmums@kt.gov.lt  
**Website address:** www.kt.gov.lt  
**Languages:** Lithuanian and English |
|---|

**C. Information point for potential complainants:**

| The Anti-competitive Agreements Investigation Group of the CC  
**Address:** Jogailos g. 14, LT-01116 Vilnius  
**E-mail:** taryba@kt.gov.lt  
A dedicated e-mail to report cartels: praneskmums@kt.gov.lt  
**Telephone:** ++370 601 62375, +370 5 212 6641 |
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**D. Contact point where complaints can be lodged:**

<table>
<thead>
<tr>
<th>Complaints can be submitted in writing and should be sent directly to the Competition Council by mail, e-mail, or fax. Complaints can also be lodged in the premises of the Competition Council.</th>
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</table>

**E. Are there other authorities which may assist the investigating agency? If yes, please name the authorities and the type of assistance they provide.**

<table>
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<tr>
<th>According to Article 25(3) of the Law on Competition, for the purpose of maintaining order the authorized investigating officials of the Competition Council may enlist the assistance of police officers. Also, under Article 25(1)(10), in carrying out the investigation, the authorized officials of the Competition Council have the right to enlist the assistance of professionals and experts. For instance, experts from the Special Investigation Service or Financial Crime Investigation Service sometimes assist during investigations, organized by the Competition Council.</th>
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4. Decision-making institution(s)⁴ [to be filled in only if this is different from the investigating agency]

| **A. Name of the agency making decisions in cartel cases:** [If there is more than one agency, please describe the allocation of responsibilities.]  
**NA** |
|---|

| **B. Contact details of the agency:** [address, telephone and fax including the country code, email, website address and languages available on the website]  
**NA** |
|---|

| **C. Contact point for questions and consultations:**  
**NA** |
|---|

| **D. Describe the role of the investigating agency in the**  
**NA** |
|---|

⁴ Meaning: institution taking a decision on the merits of the case (e.g. prohibition decision, imposition of fine, etc.)
<table>
<thead>
<tr>
<th><strong>process leading to the sanctioning of the cartel conduct.</strong></th>
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<tr>
<td><strong>E. What is the role of the investigating agency if cartel cases belong under criminal proceedings?</strong></td>
<td>NA</td>
</tr>
</tbody>
</table>

## 5. Handling complaints and initiation of proceedings

| **A. Basis for initiating investigations in cartel cases:** [complaint, ex officio, leniency application, notification, etc.] | Investigations can be launched on the basis of:  
1. a complaint;  
2. *ex officio*;  
3. an immunity application. |
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<tr>
<td><strong>B. Are complaints required to be made in a specific form (e.g. by phone, in writing, on a form, etc.)?</strong> [If there is a requirement to complete a specific form, please, indicate its location (website address).]</td>
<td>A complaint must be submitted in writing, specifying the facts and circumstances of restrictive practices of which the complainant is aware and must also be accompanied by the documents confirming the facts and circumstances mentioned in a complaint. There is no specific form that has to be filled.</td>
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</tbody>
</table>
| **C. Legal requirements for lodging a complaint against a cartel: [e.g. is legitimate interest required, or is standing to make a complaint limited to certain categories of complainant?]** | Article 23 of the Law on Competition states that there are three main categories of complainants that are entitled to request to launch an investigation of restrictive practices (including cartels), namely:  
1. undertakings whose interests have been violated due to restrictive practices;  
2. entities of public administration;  
3. associations or unions representing the interests of undertakings and consumers.  
Additionally, consumers may submit a complaint regarding the violation of their interests suggesting the Competition Council to initiate an investigation under its own initiative.  
A leniency application must be submitted by the undertaking participating in an anti-competitive agreement or its representative.  
It should also be mentioned, that according to the amendments of the Law on Competition which came into force as of 1 July 2019, persons who provide evidence enabling the Competition Council to detect anti-competitive agreements are entitled to a financial reward. Taking into account these amendments, a whistleblower remuneration constitutes 1 per cent of the fines imposed on the infringers and range from EUR 1,000 to EUR 100,000.  
In accordance with the provisions of the law, the remuneration may be granted, if the following conditions are met:  
1. the natural person provide evidence prior to the authority's decision to open an investigation; |
2. the evidence in question was gathered in a legal manner. Otherwise, if it came out that the evidence was obtained as a result of unlawful acts, money would have to be paid back to the authority.

3. Managers or members of the supervisory and governing bodies of an undertaking who submitted a leniency application in the same case, and employees, as well as persons who had access to evidence when performing their duties in judicial or other supervisory authorities, will not be entitled to remuneration.

The evidence may be provided to the Competition Council by e-mail praneskmums@kt.gov.lt, mail (Jogailos g. 14, Vilnius) or by coming to the competition authority. Before submitting all relevant information, interested persons can ask for individual consultations with the authority’s experts on the application of the respective procedure. Upon request, the identity of whistleblowers will not be disclosed to the parties of the investigation procedure, including undertakings suspected of a competition law infringement.

The Competition Council’s decision regarding the allocation of a reward should be taken within 20 days from the official disclosure of an infringement.

### D. Is the investigating agency obliged to take action on each complaint that it receives or does it have discretion in this respect? [Please elaborate.]

The Competition Council must examine every complaint submitted with respect to restrictive practices within 30 days from its submission, having no discretion in this regard. It is, however, not required to conduct an investigation in each case.

The Competition Council might refuse to open an investigation under the following circumstances (Article 24(4) of the Law on Competition):

1. the facts specified in the application are immaterial, causing no substantial damage to the interests protected under the Law of Competition;
2. investigation of the facts specified in the application is not within the remit of the Competition Council;
3. the facts specified in the application have already been investigated and a resolution has already been adopted on the issue;
4. the applicant has failed to provide, within the time period set by the Competition Council, the data and documents required to initiate an investigation;
5. a period of limitation has expired;
6. there are no factual data available that would allow to reasonably suspect an infringement of the Law on Competition.
7. investigation of the factual circumstances specified in the application does not correspond to the Competition Council's priorities.

Additionally, on 2 July 2012, the Competition Council adopted a Notice on Agency’s Enforcement Priorities (‘Notice’) which makes it possible to prioritize between investigations more efficiently. The Notice outlines a single priority of the Competition Council, which is to ensure the highest consumer benefit. In order to decide whether a matter falls within the enforcement priority, the Competition Council assesses the following principles:

1. the potential impact of an investigation on effective competition and consumer welfare;
2. the strategic importance of such an investigation;
3. the rational use of resources.

The document last amended on 21 August 2017 and is available on the following link (in Lithuanian only): https://www.etar.lt/portal/lt/legalAct/09a7cf10866911e7a3c4a5eb10f04386/qvOWirLAIE

### E. If the agency intends not to pursue a complaint,

Yes. If it is not intended to pursue a complaint that meets all the requirements, a reasoned decision should be adopted.
<table>
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<tr>
<th><strong>is it required to adopt a decision addressed to the complainant explaining its reasons?</strong></th>
<th>The Competition Council must examine applications submitted in relation to restrictive practices no later than within 30 days from submission of the application and documentation and take a decision to launch or refuse to launch the investigation. However, if the information provided is not sufficient to assess alleged anti-competitive practices, the Competition Council might invite the applicant to supplement or clarify documents provided. In this case, the time limit of 30 days is to be calculated from the day on which additional information was submitted.</th>
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### 6. Leniency policy

**A. What is the official name of your leniency policy (if any)? [Please indicate its public availability.]**

Rules on immunity from fines and reduction of fines for the parties of prohibited agreement ('the Leniency Rules').

Languages: Lithuanian and English

The Leniency Rules are available on the following link (in Lithuanian only):


**B. Does your jurisdiction offer full leniency as well as partial leniency (i.e. reduction in the sanction / fine), depending on the case?**

The Lithuanian jurisdiction provides both full leniency (immunity from fines) and partial leniency (reduction of fines up to 75%).

Article 38(1) of the Law on Competition stipulates full exemption from fine, and Article 38(2) establishes partial exemption from fine, that is reduction of fine.

**C. Who is eligible for full leniency [only for the first one to come forward or for more participants in the cartel]?**

Article 38(1) of the Law on Competition states that an undertaking, which is a party to a prohibited agreement between competitors or is a party to a prohibited agreement between non-competitors for the direct or indirect price setting (fixing) is to be exempted from fines provided for this violation, if it presents to the Competition Council full information relating to the agreement and all the following conditions are met:

1. The undertaking disclosed to the Competition Council its participation in a prohibited agreement;
2. The undertaking is the first to submit sufficient evidence which, in the Competition Council's view, enables the national competition authority to carry out a targeted inspection in connection with the prohibited agreement or is sufficient for it to find an infringement covered, however only provided that at the time the Competition Council

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5 For the purposes of this template the notion of ‘leniency’ covers both full leniency and a reduction in the sanction or fines. Moreover, for the purposes of this template terms like ‘leniency’ ‘amnesty’ and ‘immunity’ are considered as synonyms.
Council receives the application the Competition Council did not yet have in its possession sufficient evidence to carry out such an inspection or to find such an infringement;

3. The undertaking ended its involvement in the alleged prohibited agreement, except for what would, in the Competition Council's view, be reasonably necessary to preserve the integrity of its investigation;

4. The undertaking cooperates with the Competition Council;

5. The undertaking must have not destroyed, falsified or concealed evidence of the alleged prohibited agreement or disclosed the fact of, or any of the content of, its contemplated application to Competition Council, except to European Commision or any other competition authorities of European Union member states or competition authorities of third countries;

6. The undertaking has not taken steps to coerce other undertakings to join a prohibited agreement or to remain in it.

D. Is eligibility for leniency dependent on the enforcing agency having either no knowledge of the cartel or insufficient knowledge of the cartel to initiate an investigation?

In this context, is the date (the moment) at which participants in the cartel come forward with information (before or after the opening of an investigation) of any relevance for the outcome of leniency applications?

The significance of information provided

In the case of full leniency, the submission of information and evidence is required, either enabling the Competition Council to carry out a targeted inspection in connection with the alleged prohibited agreement or sufficient to establish an infringement of Article 5 of the Law on Competition and/or Article 101 of the Treaty on the Functioning of the European Union ('TFEU').

In case of fine reduction under Article 38(2), the Competition Council will take into account the significance of the evidence for proving infringement. Article 38(2) stipulates the conditions which must be fulfilled for fine reduction and one of the conditions is that undertaking submits to the Competition Council evidence of the alleged prohibited agreement which represents significant added value for the purpose of proving an infringement, relative to the evidence already in the Competition Council's possession. The requirement of ‘significant added value’ evidence is described in the Paragraph 16 of the Leniency Rules. Whether the evidence provided has a significant added value is assessed taking into account whether the nature and (or) level of detail of the evidence increases the Competition Council's ability to prove the conclusion of a prohibited agreement covered by the Rules. Generally, written evidence originating from the period of a prohibited agreement covered by the Rules has a greater added value than evidence originating after the period related to such prohibited agreement. Generally, direct evidence that establishes a prohibited agreement covered by the Rules has a greater added value than indirect evidence. In case an undertaking provides the Competition Council with information and evidence that confirms additional facts leading to the imposition of a higher fine on the participants of a prohibited agreement to which the Rules apply, the Competition Council does not take these additional facts into account when imposing a fine on the undertaking that submitted such evidence.

The moment of application

Article 38(1)(2) of the Law on Competition stipulates that one of the conditions for undertaking to be exempted from a fine is that the undertaking is the first to submit sufficient evidence which, in the Competition Council's view, enables the national competition authority to carry out a targeted inspection in connection with the prohibited agreement or is sufficient for it to find an infringement covered, however only provided that at the time the Competition Council receives the application the Competition Council did not yet have in its possession sufficient evidence
Paragraph 9 of the Leniency Rules specifies that the above-mentioned condition is met if at the time of the leniency application, (i) the Competition Council did not have sufficient evidence to allow for a targeted inspection, or the Competition Council has not yet carried out such an inspection, that is, the relevant undertaking is the first of the participants in the prohibited agreement to which the Rules apply to provide relevant information and evidence, or (ii) before the leniency application the Competition Council did not yet have sufficient evidence to establish a violation, that is, the relevant undertaking is the first of the participants of the prohibited agreement to which the Rules apply, who submitted relevant information and evidence.

Otherwise, in case the Competition Council has already sufficient evidence to carry out the targeted inspection or the inspection has been already carried out, or the Competition Council has already sufficient evidence to find an infringement, a fine imposed upon applicant can be reduced by 20-75 % provided that the applicant submits significant added value evidence. In this case, the fines can be reduced only if all cumulative conditions stipulated in Article 38(2) are fulfilled by undertaking (for further details please refer to 6/G).

If leniency requests from several undertakings have been received, the Competition Council does not consider other requests for exemption from the fine or reduction of the fine until it decides on the first request already received, related to the same suspected violation, regardless of whether a request for exemption from the fine or reduce the fine, or request to grant a marker. The first request received is evaluated first, and other requests are evaluated taking into account what information and evidence the Competition Council had before the specific request was received.

**E. Who can be a beneficiary of the leniency program (individual / businesses)?**

All undertakings can be beneficiaries of the leniency programme.

It should also be noted that Article 40 of Law on Competition establishes disqualification of heads of undertakings, who organized or significantly contributed to an anti-competitive agreement. For involvement in the prohibited agreement of competitors or abuse of dominance, the head of the undertaking may be restricted to function as a director of any public or private entity or to act as a member of management of such entity from 3 to 5 years. In addition to the above-mentioned restrictions, the head of an undertaking may also be imposed a fine of up to 14,481 Eur for contribution to a prohibited agreement between competitors concluded by the undertaking. However, according to the provisions of above-mentioned article, if the undertaking’s application complies with full immunity or partial immunity conditions under Article 38(1) or Article 38(2) and the head of the undertaking cooperates with the Competition Council, the undertaking’s head may not be disqualified and fined as well. Exception may be applied in cases where the undertaking terminated the employment relationship with the manager of the undertaking due to his contribution to the competition infringement and applied to the Competition Council for exemption from the fine.

**F. What are the conditions of availability of full leniency: [e.g. provide decisive evidence, maintain cooperation throughout, not]**

Please refer to 6/C.
| G. What are the conditions of availability of partial leniency (such as reduction of sanction / fine / imprisonment): [e.g.: valuable, potential, decisive evidence by witnesses or on basis of written documents, etc.? Must the information be sufficient to lead to an initiation of investigations?] | Article 38(2) of the Law on Competition stipulates that for an undertaking, which is a party to a prohibited agreement between competitors or is a party to a prohibited agreement between non-competitors for the direct or indirect price setting (fixing), and which could not be exempted from the fine under Article 38(1) of the Law on Competition, the fine may be reduced if all the following conditions are met:

1. The undertaking disclosed to the Competition Council its participation in a prohibited agreement;
2. The undertaking has submitted evidence of the prohibited agreement to the Competition Council, which, compared to the evidence that the Competition Council already has, provides significant added value in order to prove the infringement;
3. The undertaking ended its involvement in the alleged prohibited agreement, except for what would, in the Competition Council's view, be reasonably necessary to preserve the integrity of its investigation;
4. The undertaking cooperates with the Competition Council;
5. The undertaking must have not destroyed, falsified or concealed evidence of the alleged prohibited agreement or disclosed the fact of, or any of the content of, its contemplated application to Competition Council, except to European Commission or any other competition authorities of European Union member states or competition authorities of third countries; |
| H. Obligations for the beneficiary after the leniency application has been accepted: [e.g. ongoing, full cooperation with the investigating agency during the proceedings, etc.] | In case of full immunity and in case of partial immunity the undertaking has an obligation to cooperate genuinely, fully, on a continuous basis and expeditiously with the Competition Council from the time of its application to Competition Council until the adoption of final resolution of the Competition Council in relation to all suspected undertakings (Paragraph 11 of the Leniency Rules). Following the Leniency Rules the obligation to cooperate includes the following actions when the undertaking:

1. provides the Competition Council with all relevant information and evidence relating to the alleged prohibited agreement that comes into the applicant's possession or is accessible to it, in particular: (i) the name and address of the applicant, (ii) the names of all other undertakings that participate or participated in the alleged prohibited agreement as well as other available information about them, (iii) a detailed description of the prohibited agreement, including the affected products and services, the affected territories, the duration, and the nature of the prohibited agreement, explanations regarding the working mechanism of such prohibited agreement, information about which other competition authorities of the Member States of the European Union or the European Commission or the competition authorities of third countries have been approached or are going to be approached for exemption from fines or their reduction in relation to the same prohibited agreement, (iv) information on any past or possible future leniency applications made to any other competition authorities or competition authorities of third countries in relation to the alleged prohibited agreement;
2. answers any request that at the assessment of the Competition Council may contribute to the establishment of facts;
3. ensures that managers and other members of staff are available for interviews with the Competition Council and makes reasonable
<table>
<thead>
<tr>
<th>I. Are there formal requirements to make a leniency application? [e.g. must applications take a particular form or include particular information/data, must they be in writing or can they be made orally, etc.]</th>
<th>According to the Leniency Rules, leniency applicants applying for the immunity from fines or the reduction of fines must apply in writing or orally and submit to the Competition Council all the available information about the prohibited agreement as well as the role of the undertaking in it. Documents or other evidence confirming these facts must also be submitted. Additionally, the type of request (immunity from a fine or reduction of a fine) must be clearly specified in the application. During the submission of the request for exemption from the fine to the Competition Council, the applicant has the right to indicate that in the event that the conditions for exemption from the fine are not met, the submitted application should be considered as a request for a reduction of the fine.</th>
</tr>
</thead>
<tbody>
<tr>
<td>J. Are there distinct procedural steps within the leniency program? [e.g.: provisional guarantee of leniency (&quot;PGL&quot;) and further steps leading to a final leniency agreement / decision)?]</td>
<td>There are no distinct procedural steps within the leniency programme. After receiving the information regarding the prohibited agreement, the Competition Council launches the investigation during which the undertakings are required to cooperate with the Competition Council on purpose to be exempted from a fine. The Competition Council having completed the investigation and adopting the final resolution on the infringement decides whether the conditions specified in the Law on Competition and explained in more detail in the Leniency Rules have been met and the undertaking qualifies for an exemption from fines or reduction of fines.</td>
</tr>
<tr>
<td>K. At which time during the application process is the applicant given certainty with respect to its eligibility for leniency, and how is this done?</td>
<td>The paragraph 32 of the Leniency Rules stipulates that after establishing that the request for exemption from the fine with the accompanying evidence and information meets the condition provided for in Article 38(1)(2) of the Law on Competition, no later than within 20 working days from the date of receipt of the relevant information, the Competition Council shall make a decision that the request for conditional exemption from the fine meets the conditions set out in Article 38 (1) of the Law on Competition, and informs the applicant about this and indicates that he can be exempted from the fine if he fulfills all the conditions specified in Article 38(1) of the Law on Competition before the final decision of the Competition Council is adopted. The paragraph 33 of the Leniency rules states that when the Competition Council adopts a decision that the request to exempt from a fine does not meet the conditions for full immunity from a fine, an undertaking which submitted the request is informed of such a decision and notified that it may withdraw the request and evidence disclosed for the purposes of its immunity application or request to consider it under the conditions for reduction of a fine.</td>
</tr>
<tr>
<td>L. What is the legal basis for the power to agree to grant leniency? Is leniency granted on the basis of an agreement or is it laid down in a (formal) decision? Who within the</td>
<td>Article 38(5) of the Law on Competition provides that when adopting the final resolution on the infringement, the Competition Council has to decide whether the full or partial immunity conditions specified have been met and the undertaking qualifies for exemption from fines or reduction of fines. The assessment of the application in accordance with the conditions specified is set out in the statement of objections. In the statement of objections, the assessment of leniency requests from several undertakings is given taking into account the efforts to make former managers and other members of staff available for interviews with the Competition Council. An undertaking might also be required to end its involvement in a prohibited agreement immediately following its submission of information to the Competition Council, except for what would be reasonably necessary to preserve the integrity of the investigation (subject to approval by the Competition Council).</td>
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<tr>
<td>agency decides about leniency applications?</td>
<td>into account the time when each of the requests was submitted (for further details please refer to 6/D).</td>
</tr>
<tr>
<td>M. Do you have a marker(^6) system? If yes, please describe it.</td>
<td>According to the Leniency Rules, an undertaking seeking to apply for exception from a fine or reduction of a fine, may in the first place inform the Competition Council of its intention and apply for setting a period within which it would collect all necessary information and evidence, that is it is given a marker. In such case the applicant has to provide a written or oral application for marker filled with the following information, if possible: 1. its name and address; 2. the names of all other undertakings that participate or participated in the prohibited agreement as well as other available information about them; 3. the potential competition problem for which the marker is being requested; 4. information about relevant goods, services and territories; 5. information about the duration of the alleged prohibited agreement; 6. nature of the alleged prohibited agreement conduct. 7. information on any past or possible future leniency applications made to any other competition authorities or competition authorities of third countries in relation to the alleged prohibited agreement. In case the marker application complies with the requirements mentioned above, usually 20 business days deadline is set to undertaking to submit all lacking information and evidence. If an undertaking submits the lacking information and evidence within the period set, the leniency application is to be deemed to have been submitted on the day of the receipt of the marker application at the Competition Council.</td>
</tr>
<tr>
<td>N. Does the system provide for any extra credit(^7) for disclosing additional violations? [e.g. a hardcore cartel in another market]</td>
<td>No.</td>
</tr>
<tr>
<td>O. Is the agency required to keep the identity of the beneficiary confidential? If yes, please elaborate.</td>
<td>Paragraph 43 of the Leniency Rules establishes that the fact of the request for exemption from fine or reduction of fine, request for marker, summary request submitted by an undertaking and the content herein is to be treated confidentiality and undisclosed to other parties to an alleged prohibited agreement or other persons until the confirmation of the Statement of Objections.</td>
</tr>
</tbody>
</table>

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\(^6\) A marker protects an applicant’s place in the queue for a given period of time and allows it to gather the necessary information and evidence in order to meet the relevant evidential threshold for immunity.

\(^7\) Also known as: “leniency plus”, “amnesty plus” or “immunity plus”. This category covers situations where a leniency applicant, in order to get as lenient treatment as possible in a particular case, offers to reveal information about participation in another cartel distinct from the one which is the subject of its first leniency application.
<table>
<thead>
<tr>
<th>P.</th>
<th>Is there a possibility of appealing an agency’s decision rejecting a leniency application?</th>
<th>Yes (for further details please refer to 15/A).</th>
</tr>
</thead>
<tbody>
<tr>
<td>Q.</td>
<td>Contact point where a leniency application can be lodged [telephone and fax including the country code, plus out of hours contacts (if any)]:</td>
<td>Address: Jogailos g. 14, LT-01116 Vilnius Tel. +370 5 212 4225; +370 5 212 6641; E-mail: <a href="mailto:praneskmums@kt.gov.lt">praneskmums@kt.gov.lt</a></td>
</tr>
<tr>
<td>R.</td>
<td>Does the policy address the possibility of leniency being revoked? If yes, describe the circumstances where revocation would occur. Can an appeal be made against a decision to revoke leniency?</td>
<td>Due to the provisions of the Law on Competition and the Leniency Rules, there are two types of ‘revoked’ leniency application. 1. The first way to revoke leniency applications for full or partial immunity is at the time of the adoption of statement of objections on the infringement by the Competition Council. At this stage the assessment of the application in accordance with the conditions specified is set out in the statement of objections. 2. The second way to revoke (any) leniency application is at the time of the adoption of the final resolution on infringement by the Competition Council. Only in this final resolution all the fines are imposed, and, consequently, undertakings can be granted immunity or the fines reduced, if the CC is convinced that all the relevant requirements are fulfilled. So, at this phase the CC, having regard to all the important circumstances of the investigation, should finally grant (or revoke) immunity or reduction of fine.</td>
</tr>
<tr>
<td>S.</td>
<td>Does your policy allow for “affirmative leniency”, that is the possibility of the agency approaching potential leniency applicants?</td>
<td>It does not explicitly provide for such option.</td>
</tr>
<tr>
<td>T.</td>
<td>Does your authority have rules to protect leniency material from disclosure? If yes, please elaborate. which parts are protected and what does protection actually mean.</td>
<td>Article 21(10)-(13) of the Law on Competition stipulates that a leniency application cannot be disclosed except for a few occasions. The leniency application can be disclosed in full only to undertakings participating in the same violation in order to exercise their right to self-defense. However, in such cases the Competition Council does not make any copies and provides access to the leniency request only at the Competition Council’s premises. Additionally, leniency application can be disclosed to courts. The copy of leniency application would be provided to the court, when a resolution on infringement is appealed or in proceedings relating to an action for damages. The leniency application can also be disclosed to the court if the court seeks to check that leniency application was submitted under the Law on Competition. The restrictions on disclosure apply only to leniency applications, however not for the evidence provided with these applications.</td>
</tr>
</tbody>
</table>
## 7. Settlement

<table>
<thead>
<tr>
<th>A. Does your competition regime allow settlement?</th>
<th>Article 37(2) of the Law on Competition establishes a list of mitigating circumstances, one of which is the ‘Submission of the statement of acknowledgement to the Competition Council during the investigation of the party that acknowledged the infringement, as well as the fine imposed on it, thus creating conditions for the effectiveness of the investigation’. Such mitigating circumstance is in essence similar to the settlement procedure. On 27 March 2017, the Competition Council adopted resolution No. 1S-32 (2017) on ‘Rules on application of a mitigating circumstance, when the party acknowledged the infringement and calculated fine during the investigation’ (‘Rules on acknowledgement of infringement and fine’). The applicable mitigating circumstance and rules are similar to settlement procedure. The document is available online on the following link (in Lithuanian only): <a href="https://www.e-tar.lt/portal/lt/legalAct/849f6ad012ff11e79800e8266c1e5d1b">https://www.e-tar.lt/portal/lt/legalAct/849f6ad012ff11e79800e8266c1e5d1b</a></th>
</tr>
</thead>
<tbody>
<tr>
<td>If yes, please indicate its public availability (link to the relevant rules, guidelines, etc.).</td>
<td></td>
</tr>
<tr>
<td>B. Which types of restrictive agreements are eligible for settlement [e.g. hardcore cartels, other types of cartels, vertical agreements only …]?</td>
<td>The above-mentioned mitigating circumstance could be applied to all infringement cases of the Law on Competition.</td>
</tr>
<tr>
<td>C. What is the reward of the settlement for the parties?</td>
<td>Paragraph 12 of Rules on acknowledgement of infringement and fine provides that the party would be rewarded with a 15 percent reduction of fine.</td>
</tr>
<tr>
<td>D. May a reduction for settling be cumulated with a leniency reward?</td>
<td>Yes.</td>
</tr>
<tr>
<td>E. List the criteria (if there is any) determining the cases which are suitable for settlement.</td>
<td>Mitigating circumstance, which is taken into account when acknowledging the breach of the Law on Competition for which a fine shall be imposed, can only be applied if the process of an investigation has been made more effective. The Competition Council assesses conditions for an effective investigation considering the real possibility of reducing the required resources, as well as the number of suspected undertakings or public administrative bodies, the number of statements of acknowledgement they are going to submit, and other circumstances.</td>
</tr>
<tr>
<td>F. Describe briefly the system [who can initiate settlement – your authority or the parties, whether your authority is obliged to settle if the parties initiate, in which stage of the investigation settlement may be initiated, etc.].</td>
<td>The Competition Council only settles provided all the criteria, including the criteria for effectiveness are met.</td>
</tr>
<tr>
<td>F. Describe the procedural efficiencies of your settlement system [e.g. shorter decision, etc.].</td>
<td>Settlement procedure is designed to shorten the duration of the investigation and also leads to a shorter statement of objections (and consequently, the final decision) than a standard one.</td>
</tr>
</tbody>
</table>
Additionally, it is likely that undertakings which acknowledged the infringement and amount of fine would not appeal the Competition Council’s resolution on infringement. Thus, this procedure would save the Competition Council’s and parties’ recourses for litigation after the adoption of final resolution.

G. Does a settlement necessitate that the parties acknowledge their liability for the violation?

Yes.

H. Is there a possibility for settled parties to appeal a settlement decision at court?

Yes (for further details please refer to 15/A).

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8. Commitment

A. Does your competition regime allow the possibility of commitment?

If yes, please indicate its public availability [link to the relevant rules, guidelines, etc.].

Article 28(4) of Law on Competition establishes that the Competition Council, intending to impose an obligation on an undertaking to terminate a prohibited agreement or abuse of a dominant position, may adopt a resolution to terminate the investigation, if undertaking suspected of violating Law on Competition submits its written obligations regarding the removal of the suspected violation and the Competition Council determines them by resolution as binding on undertakings.

B. Which types of restrictive agreements are eligible for commitment [e.g. hardcore cartels, other types of cartels, vertical agreements only ...]? Are there violations which are excluded from the commitment possibility?

Provisions of law relating to commitments (Article 28(4) of the Law on Competition cover all prohibited agreements, however, these provisions also grant a discretion to Competition Council to adopt such commitments and to evaluate whether commitments would be appropriate in particular case. Accordingly, considering that hardcore cartels and other agreements that restrict competition by object are considered as harmful to competition, the commitments would not usually be appropriate in such cases.

C. List the criteria (if there are any) determining the cases which are suitable for commitment.

The investigation could be terminated with commitments if the undertaking submitted to the Competition Council a written obligation not to perform such actions or to perform actions eliminating the suspected violation or creating preconditions to avoid it in the future.

D. Describe, which types of commitments are available under your competition law.[e.g.: behavioural / structural]

The Law on Competition does not list different types of commitments that could be offered during investigation. However, the Competition Council in its practice considers both, behavioural and structural commitments.

E. Describe briefly the system [who can initiate commitment – your authority or the parties, in which stage of the investigation commitment may be initiated, etc.]

The suspected undertaking initiates the commitments and offer them to the Competition Council.
| I. Does a commitment decision necessitate that the parties acknowledge their liability for the violation? |
|---|---|
| No. |

| J. Describe how your authority monitors the parties’ compliance to the commitments. |
|---|---|
| The Competition Council may oblige the suspected undertaking to provide the Competition Council information on how the commitments are being implemented in its resolution by which confirms commitments. The undertaking might be obliged to provide information and evidence on its behaviour. The Competition Council may also inquire other market participants about suspected undertaking’s behaviour. |

| K. Is there a possibility for parties to appeal a commitment decision at court? |
|---|---|
| Yes (for further details please refer to 15/A). |

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9. Investigative powers of the enforcing institution(s)\(^8\)

A. Briefly describe the investigative measures available to the enforcing agency such as requests for information, searches/raids\(^9\), electronic or computer searches, expert opinion, etc. and indicate whether such measures require a court warrant.

Under Article 25(1) of the Law on Competition, the authorised officials of the Competition Council, carrying out the investigation, have the right:

1. to enter and carry out inspections of other premises, territories and means of transport, including residential and other premises of heads and employees of the undertaking, if a reasonable suspicion arises that documents or any other evidence necessary for investigation and likely to have an influence on proving a serious violation of Articles 5 or 7 of the Law on Competition or Articles 101 and 102 of the TFEU are held in such premises, territories or means of transport;
2. to seal the premises used by the undertaking wherein documents are held for the time period and to the extent necessary to carry out inspections;
3. to examine the documents necessary for investigation (irrespective of the medium on which they are stored), obtain their copies and extracts, be granted access to the notes of the employees of the undertaking, related to work activities, also to copy the above notes as well as the information stored in computers and on any other media, storages, databases which is accessible to undertaking;
4. to seal the documents, notes of the employees, information mediums for the time period and to the extent necessary to carry out inspection;
5. to obtain documents, data and other information available from undertakings, other natural and legal persons and public administration entities, necessary for conducting the investigation;
6. to obtain oral or written explanations from persons who may have information relevant to the investigation, including answers to the questions about facts and documents, obtained from persons which are related to the activities of the suspected undertakings, and to

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\(^8\) “Enforcing institutions” may mean either the investigating or the decision-making institution or both.

\(^9\) “Searches/raids” means all types of search, raid or inspection measures.
<table>
<thead>
<tr>
<th>B. Can private locations, such as residences, automobiles, briefcases and persons be searched, raided or inspected? Does this require authorisation by a court?</th>
<th>The possibility to inspect private residences, vehicles and other territories or premises is provided in the Article 25(1)(2) of the Law on Competition. These investigative actions may be carried out only having a court authorisation.</th>
</tr>
</thead>
<tbody>
<tr>
<td>C. Can servers located outside the territory (abroad or in a cloud) be inspected? Are there special rules for this investigative power? Please explain!</td>
<td>Yes. As mentioned in section 9A, the authorised officials shall have the right to examine and copy information relevant to investigation stored on computers or any other media, including servers or clouds, regardless the territory in which they are located, if the inspected entity has access to such data.</td>
</tr>
<tr>
<td>D. May evidence not falling under the scope of the authorisation allowing the inspection be seized / used as evidence in another case? If yes, under which circumstances (e.g. is a post-search court warrant needed)?</td>
<td>No. The authorized officials of the Competition Council are allowed to seize information only falling within the scope of a warrant authorizing the inspection of business premises in a particular case. Under Article 25(1)(13) of the Law on Competition the Competition Council can use information gathered during investigations for the purposes of other investigations.</td>
</tr>
<tr>
<td>E. Have there been significant legal challenges to your use of investigative measures authorized by the courts? If yes, please briefly describe them.</td>
<td>No.</td>
</tr>
</tbody>
</table>

Investigation actions referred to in paragraphs 1, 2 and 8 above might be carried out only upon receiving the court authorization.

**10. Procedural rights of businesses / individuals**
A. Key rights of defence in cartel cases: [e.g.: right of access to documents in the possession of the enforcing authority, right to a written statement of the case against the defendant, right to respond to that case in writing, right to respond orally, right to confront companies or individuals that make allegations against the defendant, right to legal representation before the enforcing authorities, right not to self-incriminate, etc.] Please indicate the relevant legal provisions.

Article 29 of the Law on Competition provides that upon the completion of the investigation, the applicant and the undertaking suspected of having committed a violation ("the participants in the procedure") as well as to other interested entities or public administration entities ("other interested persons") by the resolution of the Competition Council should be provided with written findings of the investigation and offered to submit written explanations on the findings within the reasonable time limit set by the Competition Council.

The investigation file material is also made available to the participants in the procedure, except for the documents containing state or service secrets, or commercial secrets of another undertaking. Additionally, before the Competition Council adopts a resolution on the violation of the Law of Competition, participants in the procedure and other interested persons are entitled to provide clarifications and to be heard at a Competition Council's hearing.

Under Article 32 of the Law on Competition, undertakings and other persons who consider that their rights have been violated have the right to appeal to the Competition Council against the actions performed and the decisions adopted by the authorized officials and other employees of the Competition Council during the procedure. A complaint has to be filed no later than within 10 days after learning about the actions or decisions which are appealed against. If undertakings or other persons, who filed a complaint, object to the decision of the Competition Council, they have the right to file an appeal to Vilnius Regional Administrative Court.

B. Protection awarded to business secrets (competitively sensitive information): is there a difference depending on whether the information is provided under a compulsory legal order or provided under informal co-operation? Please indicate the relevant legal provisions.

All properly claimed business secrets are protected from disclosure, irrespective of how the information was obtained. In both concerned cases the Competition Council and its administrative staff must protect commercial and professional secrets that they became aware of in the course of exercising control over compliance with the Law on Competition, and, in the absence of the undertaking’s consent, may use it only for the purposes it was provided (Article 21(1) of Law on Competition). In addition, the Competition Council has the right to disclose to undertakings suspected of violation for the purposes of the right of defense and to use commercial or professional secrets of undertakings, if it is necessary to prove violations for which the possibility of imposing fines in accordance with Law on Competition is provided (Article 21(2) of Law on Competition).

Also, an undertaking whose information constituting a commercial or professional secret is available to the Competition Council may be required to submit within the term specified the extract of a document or another information without a commercial or professional secret and the description of the information to be protected as well as reasons for the need to protect such information as confidential (Article 21(6) of the Law on Competition).

11. Limitation periods and deadlines

A. What is the limitation period (if any) from the date of the termination of the infringement by which the investigation / proceedings must begin or a decision on

Article 35(3) of the Law of Competition establishes that sanctions can be imposed on undertakings for violation of the Law on Competition no later than within five years from the date of commitment of the violation, and in the event of a single and continuous infringement – from the date of performance or termination of the last act.
| the merits of the case must be made? Please describe potential suspension or interruption opportunities of this limitation period and the requirements for such rules to apply! | The limitation periods are suspended when (Article 35(4) of the Law on Competition):
1. the Competition Council carries out an investigation;
2. the investigation carried out by the Competition Council is suspended by a decision of the court. The time limit for the imposition of sanctions shall be suspended in this case for the period of suspension of the investigation carried out by the Competition Council;
3. a dispute regarding the resolution of the Competition Council to impose sanctions is heard in the court. The time limit for imposing sanctions shall be suspended in this case from the day the complaint is submitted to the court until the day the court decision comes into force.
4. competition authorities of other Member States of the European Union or the European Commission are conducting an infringement investigation procedure for the same alleged violation of Article 101 or 102 of the TFEU. |
| --- | --- |
| B. What is the deadline, statutory or otherwise (if any) for the completion of an investigation or to make a decision on the merits? Please describe potential suspension or interruption opportunities of this limitation period and the requirements for such rules to apply! | The Competition Council must complete the investigation no later than within five months from the date of the adoption of the resolution to launch an investigation. The Competition Council may, by a reasoned resolution, extend this time limit each time for no longer than three months. The Law on Competition does not provide for the maximum period for the investigation.

The investigation may be suspended by the court decision or by decision of the Competition Council, e.g. in cases where court is examining a matter which may affect findings of the investigation in question; if elements of criminal offence are identified and the Competition Council applied to the competent law enforcement authorities; at the request of undertakings or in other exceptional cases; |
| C. What are the deadlines, statutory or otherwise (if any) to challenge the commencement or completion of an investigation or a decision regarding sanctions? (see also 15A) | Under Article 33(1) of the Law on Competition, undertakings and other persons who believe that their rights protected by the Law on Competition were violated shall have the right to appeal to Vilnius Regional Administrative Court against the Competition Council's decision which prevent any further investigative process of the violation of the Law on Competition or which complete the examination of the notification of concentration. Thus, the commencement of investigation cannot be appealed.

An appeal against the Competition Council’s decisions which prevent any further investigative process of the violation of the Law on Competition (e.g. infringement resolution, resolution terminating investigation with commitments or without finding an infringement) should be filed in writing no later than within one month after the date of the delivery of the resolution of the Competition Council or after the date of publication of the resolution, whichever occurs first. |

### 12. Types of decisions

| A. List which types of decisions on the merits of the case can be made in cartel cases under the laws listed under Section 1. (E.g.: finding of an infringement, ordering to | Under Article 30(1) of the Law on Competition after the completion of the investigation, the Competition Council has a right to adopt resolution:
1. to impose sanctions provided for by the Law on Competition;
2. to refuse to impose sanctions where there is no basis established by the Law on Competition; |
bring the infringement to an end, imposition of fines, etc.]

3. to terminate the procedure regarding the violation of competition law where there is no violation;
4. to conduct a supplementary investigation.

B. List any other types of decisions on the merits of the case relevant particularly in hardcore cartel cases under the laws listed under Section 1 (if different from those listed under 12/A).

Please refer to 12/A.

C. Can interim measures\textsuperscript{10} be ordered during the proceedings in cartel cases? (if different measures for hardcore cartels please describe both\textsuperscript{11}.) Which institution (the investigatory / the decision-making one) is authorised to take such decisions? What are the conditions for taking such a decision?

Under Article 26 of the Law on Competition, in urgent cases, where there is sufficient evidence of violation of the Law on Competition, the Competition Council, seeking to prevent a substantial or irreparable damage to the interests of undertakings or the public and respecting the proportionality principle, has the right to apply for interim measures.

The Competition Council has the right to apply for the following interim measures with respect to the undertakings suspected of violation of the Law on Competition:
1. to obligate the undertakings to terminate an illegal activity;
2. to obligate the undertakings to perform certain actions if failure to perform them would result in serious damage to other economic entities or public interests or irreparable consequences would occur.

Before adopting a resolution to apply interim measures, the Competition Council must give the undertaking suspected of infringement of the Law on Competition an opportunity to provide explanations within the set time limit.

13. Sanctions for procedural breaches (non-compliance with procedural obligations) in the course of investigations

A. Grounds for the imposition of procedural sanctions / fines\[e.g. late provision of requested information, false or incomplete provision of information, lack of notice, lack of disclosure, obstruction of justice, destruction of evidence, challenging the validity of\]

Article 36(3) of the Law on Competition stipulates a possibility to impose a fine of up to one per cent of the gross annual income in the preceding business year on undertakings for not providing information required for carrying out the investigation, also for providing incorrect and incomplete information required for investigation as well as for hindering the officials of the Competition Council from entering into and carrying out inspections of the premises of the undertakings, inspecting or seizing any documents and articles having evidential value in the investigation of the case, for damaging or breaking the seal affixed by the officials of the Competition Council.

\textsuperscript{10} In some jurisdictions, in cases of urgency due to the risk of serious and irreparable damage to competition, either the investigator or the decision-making agency may order interim measures prior to taking a decision on the merits of the case [e.g.: by ordering the immediate termination of the infringement].

\textsuperscript{11} Only for agencies which answered “yes” to question 2.B. above
| documents authorizing investigative measures, etc.: | Under Article 505 of the Code of the Administrative Offences of the Republic of Lithuania, a fine from 80 to 783 Eur for obstructing and impeding the investigation might also be imposed on individuals (a fine from 390 to 1950 Eur for the heads of undertakings). Such fines can be imposed regardless of whether the anti-competitive agreement has been established. |
| B. Type and nature of the sanction (civil, administrative, criminal, combined; pecuniary or other): | Administrative sanctions. |
| C. On whom can procedural sanctions be imposed? | The procedural sanctions can be imposed both upon the undertakings and individuals. |
| D. Criteria for determining the sanction / fine: | Please refer to 14/B. |
| E. Are there maximum and / or minimum sanctions / fines? | Please refer to 13/A. |

### 14. Sanctions on the merits of the case

| A. Type and nature of sanctions in cartel cases (civil, administrative, criminal, combined): | Administrative sanctions. Under Article 35(1) of the Law on Competition the Competition Council can impose fines upon undertakings provided for the violation of the Law on Competition. Article 40 of the Law on Competition stipulates that for the contribution to the prohibited agreement between competitors concluded by the undertaking, fines might also be imposed upon the heads of the undertaking as well as their right to be a head or a member of the collegial supervisory and/or management body of any legal entity might be restricted (for further details please refer to 14/C). It is considered that the head of an undertaking has contributed to the commitment of an infringement where: 1. he has been directly involved in the commitment of the infringement; 2. he has not been directly involved in the commitment of the infringement, however had grounds for suspecting that the undertaking he was in charge of committed the infringement and he did not take any actions to prevent the infringement; 3. he did not know the fact although he should have known the fact that the undertaking, he was in charge of, committed or is in the process of committing the infringement. |
| B. Criteria for determining the sanction / fine: [e.g.: gravity, duration of the violation, benefit gained from the violation] | Article 37(1) of the Law on Competition provides that the amount of fines imposed on undertakings is to be differentiated taking into consideration: 1. the gravity of the violation; 2. the duration of the violation; 3. the circumstances mitigating or aggravating liability of the undertaking; 4. the influence of each undertaking in the commitment of the violation, where the violation has been committed by several undertakings; 5. the value of the sold goods of the undertakings, which are directly and indirectly related to the infringement. |
### C. Are there maximum and/or minimum sanctions/fines?

Under Article 36(1) of the Law on Competition a fine of up to 10 per cent of the total worldwide turnover in the preceding business year can be imposed by the Competition Council upon undertakings for prohibited agreements.

Under Article 40(1) of Law on Competition the right of the head of an undertaking to be appointed head of a public and/or private legal person, to be a member of the collegial supervisory and/or management body of a public and/or private legal person may be restricted for a period of three to five years for contribution to a prohibited agreement between competitors concluded by the undertaking. In addition to the above-mentioned restrictions, the head of an undertaking may also be imposed a fine of up to 14,481 Eur for contribution to a prohibited agreement between competitors concluded by the undertaking.

### D. Guideline(s) on calculation of fines: [name and reference number, availability (homepage address) and indication of the languages in which these materials are available]

The Guidelines on setting the amount of a fine imposed for the infringement of the Law on Competition of the Republic of Lithuania approved by the ruling of the Government of Republic of Lithuania as of 18 January 2012 (No. 64). The document last amended on 29 April 2017 (No. 314).

This document is available online on the following link (in Lithuanian only): [https://e-seimas.lrs.lt/portal/legalAct/lt/TAD/TAIS.417393/FXASnnXCRy](https://e-seimas.lrs.lt/portal/legalAct/lt/TAD/TAIS.417393/FXASnnXCRy) (in Lithuanian)

### E. Does a challenge to a decision imposing a sanction/fine have an automatic suspensory effect on that sanction/fine? If it is necessary to apply for suspension, what are the criteria?

The Competition Council’s decisions are implemented notwithstanding the challenge of a decision, therefore, the filing of an appeal does not suspend the enforcement of the decisions imposing fines on an undertaking or public administration entity, unless the Competition Council decides not to apply to the bailiff for the forced recovery of the fine or the court decides otherwise. The Competition Council shall decide not to apply to the bailiff when an undertaking or public administration entity provides to the Competition Council a financial guarantee and/or insurance company guarantee covering the amount of fine imposed.

Fines imposed on undertakings should be paid during the set time limit despite the fact that an undertaking appealed the decision. Additionally, under Article 39(2) of Law on Competition if an undertaking fails to pay the fine within the period specified in the Law on Competition, interest in the amount specified in Article 6.210(2) of the Civil Code of the Republic of Lithuania shall be calculated. However, the Competition Council has a right to postpone the payment of a fine under the reasoned request, if an undertaking or public administration entity is unable to pay the fine on time due to objective reasons.

### 15. Possibilities of appeal

#### A. Does your law provide for an appeal against a decision that there has been a violation of a prohibition of cartels? If yes, what are the grounds of appeal, such as questions of law or fact or breaches of procedural requirements?

Article 33 of the Law on Competition foresees that undertakings and other person who believe that their rights were violated have the right to appeal against the Competition Council’s resolutions which prevent any further investigation process of the violation of the Law on Competition.

An appeal should be filed in writing no later than within one month after the date of the delivery of the resolution of the Competition Council or after the date of publication of the resolution, whichever occurs first. It should be noted that the filing an appeal does not suspend the implementation of the resolutions of the Competition Council, unless otherwise decided by the court.
The grounds for an appeal might be based both on an error of law and on facts as well as on procedural requirements.

**B. Before which court or agency should such a challenge be made? [if the answer to question 15/A is affirmative]**

The appeal should be brought before Vilnius Regional Administrative Court.

### 16. Private enforcement

**A. Are private enforcement of competition law and private damage claims possible in your jurisdiction? If there is no legal provision for private enforcement and damage claims, what are the reasons for it?**

Private enforcement of competition law and private damage claims are possible in Lithuania.

**B. Laws regulating private enforcement of competition law in your jurisdiction [indication of the provisions and languages in which these materials are available; availability (homepage address)]**


**C. Implementing regulation(s) on private enforcement (if any): [name and reference number, availability (homepage address) and indication of the languages in which these materials are available]**

There are no implementing regulations on private enforcement.

**D. On what grounds can a private antitrust cause of action arise? / In what types of antitrust matters are private actions available?**

Private antitrust cause of action is available when infringements of Articles 5 (anti-competitive agreements) and 7 (abuse of dominance) of the Law on Competition and Articles 101 and 102 of the TFEU are committed (Article 43 of the Law on Competition).

**E. What pleading standards must the plaintiff meet to file a stand-alone or follow-on claim?**

- The finding of infringement by the Competition Council is not required in order to initiate a private antitrust action. In Lithuania the plaintiff can initiate a claim even in the case when the Competition Council did not find the infringement, i.e. a stand-alone and follow-on claims are available in Lithuania.

After the Competition Council has adopted a decision on the infringement of Article 5 or 7 of the Law on Competition and/or Articles 101 and 102 of TFEU, which has not been appealed or a court decision on the same infringement has entered into force, the circumstances regarding the nature of the infringement, the territory of the infringement, the duration of the infringement and persons specified in such decision of the Competition
<table>
<thead>
<tr>
<th>Question</th>
<th>Answer</th>
</tr>
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<tbody>
<tr>
<td>the effect of a finding of infringement by a competition agency on national courts/tribunals?</td>
<td>Council or decision of court are considered to be irrefutably established for the purposes of proceedings for compensation for damage (Article 51(3) of the Law on Competition). Article 51(4) of the Law on Competition states that the final decision of the court in the EU member state which is recognized according to the regulations of EU or the final decision of competition authority on the infringement of Articles 101 and 102 of TFEU is official evidence and has greater evidentiary value (prima facie evidence) that the infringement of Articles 101 and 102 of TFEU was committed. If damage claim is brought after a finding of infringement by the Competition Council it is required that the decision of the Competition Council is final (i.e. it has not been appealed) or a court decision on the same infringement has entered into force and can no longer be appealed.</td>
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<td>if a finding of infringement by competition authority is required, is it also required that decision to be judicially finalised?</td>
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<td>F. Are private actions available where there has been a criminal conviction in respect of the same matter?</td>
<td>There is no criminal liability for the infringements of the Law on Competition.</td>
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<td>G. Do immunity or leniency applicants in competition investigations receive any beneficial treatment in follow-on private damages cases?</td>
<td>Immunity or leniency applicants receive beneficial treatment in follow-on private damages cases. Immunity or leniency applicant which were exempted from the fine responds jointly and severally to the following victims: 1) its direct and indirect buyers or suppliers; 2) other victims only if they are unable to obtain full compensation from other undertakings which have participated in the same infringement (Article 45 of the Law on Competition). As concerns the right of recourse, the immunity or leniency applicants which were exempted from the fine for the collusion of competitors could not be required to pay more than they have caused damage to their direct and indirect customers or suppliers (Article 46(2) of the Law on Competition).</td>
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<td>H. Name and address of specialised court (if any) where private enforcement claims may be submitted to</td>
<td>Vilnius Regional Court has exclusive competence to hear cases on private enforcement claims (address: Gedimino pr. 40, Vilnius)</td>
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<tr>
<td>I. Information about class action opportunities</td>
<td>Class actions for claiming damages for the infringements of competition rules are possible in Lithuania. However, there have been no such class actions until now.</td>
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<td>J. Role of your competition agency in private enforcement actions (if at all)</td>
<td>The Competition Council sometimes is frequently requested by the courts to provide opinions in private enforcement cases concerning alleged infringements of Law on Competition or Articles 101 and 102 of TFEU. In practice the Competition Council provides general observations, applicable legal rules and relevant case-law. However, the Competition Council does not provide definite answers concerning alleged infringements.</td>
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<td>K. What is the evidentiary burden on plaintiff to quantify the damages? What evidence is admissible?</td>
<td>Unless proven otherwise, agreements between competitors referred to in Article 5 of the Law on Competition or Article 101 (1) of TFEU are deemed to cause damage (presumption of harm, Article 44(3) of the Law on Competition). Under the Code of Civil Process any evidences would be admissible in the court. However, the leniency applications and settlement submissions cannot be evidence in civil proceedings (Article 53(5) of the Law on Competition).</td>
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<tr>
<td>Role of your competition agency in the damage calculation (if at all)</td>
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When the court hears a case regarding the compensation for damage and at its request, the Competition Council has the right to provide an opinion concerning the calculation of damage (Article 51(8) of the Law on Competition). However, the Competition Council has never provided such an opinion and instead it provides applicable legal regulation, case-law and soft-law instruments which might be useful in such cases.

| L. Discovery / disclosure issues: | The court can demand evidence in the file of the Competition Council, which are not documents prepared by the Competition Council, in accordance with the procedure established in Article 53 on the Law on Competition only if it cannot be obtained from other persons due to objective reasons (Article 53(1) of the Law on Competition). When deciding on the proportionality of the request of evidence in the file of the Competition Council, the court shall, in addition to the circumstances specified in Article 52 of the Law on Competition, also assess all the following circumstances: 1) whether the request to demand evidence is formulated specifically taking into account the nature, subject matter or content of the material submitted to the Competition Council or in the file of the Competition Council; 2) whether the party requesting the demand of evidence requests it in connection with a court action for compensation for damage caused by the infringement specified in Article 43 of the Law on Competition; 3) whether the efficiency of the activities of the Competition Council will not be impaired.

The request to demand all the material in the file of the Competition Council without specifying the evidence or categories of evidence related to the file is not granted.

Until the Competition Council has adopted the decision to terminate the investigation or final decision regarding the infringement the court cannot request and use: 1) information prepared by the person specifically for the infringement investigation procedure conducted by the Competition Council; 2) information prepared by the Competition Council and sent to individuals for the purposes of infringement proceedings (Article 53(4) of the Law on Competition).

Evidence in the file of the Competition Council, which is not specified in Article 53(4) and (5), may be demanded at any time in proceedings for damages in accordance with the Code of Civil Procedure and Article 53(1) of the Law on Competition.

As was mentioned leniency applications and settlement submissions cannot be evidence in civil proceedings. The plaintiff may submit a reasoned request that the court hearing the case inspect leniency applications and settlement submissions in order to ascertain that they have been submitted to the Competition Council on the basis of Article 38(1)-(2) or Article 37(2) of the Law on Competition. In making such an assessment, the court may only request the Competition Council to provide copies of the leniency applications, settlement submissions and a conclusion on such assessment. The court also has the right to hear persons who have submitted appropriate requests for immunity or settlement submissions to the Competition Council. In no case shall the court grant access to these documents to persons other than those who have submitted relevant requests for immunity from fines or applications for recognition to the Competition Council. Those provisions do not apply to evidence accompanying applications for immunity or settlement submissions (Article 53(5) of the Law on Competition).

The court may require evidence relating to the case which contains confidential information, provided that such information can be considered as evidence in a civil case. Upon receipt or request of evidence of such |

### L. Discovery / disclosure issues:

- can plaintiff obtain access to competition authority or prosecutors’ files or documents collected during investigations?
- is your competition agency obliged to disclose to the court the file of the case (in follow-on cases)?
- summary of the rules regulating the disclosure of confidential information by the competition agency to the court
- summary of the rules regulating the disclosure of leniency-based information by the competition agency to the court
content, the court shall take effective measures to protect the confidential information (Article 52(5) of the Law on Competition).

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<th>M. Passing-on issues:</th>
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<td>• how is passing-on regulated / treated in your jurisdiction?</td>
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<tr>
<td>• is standing to bring a claim limited to those directly affected or may indirect purchasers bring claims?</td>
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</table>

In proceedings for compensation for damage, the court assesses whether part of the overcharge (and the amount thereof) has been passed on to the plaintiff's buyers. When assessing the part of the overcharge passed on to the indirect purchaser, the court takes into account the methodological documents of the European Commission, which indicate how to determine the part of the overcharge passed on to the indirect purchaser (Article 47(1) of the Law on Competition).

In proceedings for damages for an infringement the defendant can invoke as a defence against a claim for damages the fact that the plaintiff has passed on the whole or part of the overcharge resulting from the infringement of competition law. If the defendant proves that the overcharge or part of it has been passed on to the purchasers, the court shall reduce the amount of damages awarded to the plaintiff accordingly (Article 47(2) of the Law on Competition).

Where the claimant is an indirect purchaser, it has to prove the fact and extent of the passing on of the overcharge, taking into account the commercial practice of passing on the price increase further down the supply chain (Article 47(3) of the Law on Competition).

The passing on of the overcharge to the indirect purchaser shall be presumed if all the following circumstances are proved: 1) the defendant has committed the infringement of competition law specified in Article 43 of the Law on Competition; 2) due to such infringement, the direct buyer of the defendant overpaid for the goods; 3) the indirect purchaser has acquired goods which have become the object of such infringement, or goods manufactured from goods which have become the object of such infringement, or goods which contain the goods which have become the object of such infringement. (Article 47(4) of the Law on Competition). This presumption may be invoked only by the indirect purchaser. If the defendant rebuts the presumption or part of it, that presumption shall not apply or shall apply only to the unrebutted part (Article 47(5) of the Law on Competition).

Indirect purchasers may bring the claim for damages.