

International Competition Network

Advocacy Working Group

Model Advocacy Provisions Subgroup

Advocacy Provisions

Report prepared by the Model Advocacy Provisions Subgroup

June 2003

Introduction

The Model Advocacy Provisions Subgroup was formed in order to identify and create models for advocacy provisions and to recommend best practices in this field. The purpose of the models to be created is to help countries that wish to adopt advocacy provisions find the provisions that fit their systems and needs, and to help them draw lessons from the experience of other countries.

It became clear to the subgroup members right from the start, that framing advocacy provisions appropriate for all countries is a complex undertaking. In framing beneficial advocacy provisions one must consider the constitutional configuration of the specific country, the position of the competition authority in the constitutional framework, the competition culture and tradition in the specific country, and other relevant considerations. All these vary from country to country.

Moreover, as we have learned in the process of the subgroup work, there is no necessary connection between the amount or effectiveness of advocacy work that is being done by the competition authority, and the advocacy provisions adopted in that country. Some competition authorities have reported conducting much advocacy work without using any advocacy provision. This might be because of a well-established competition tradition or because of the good reputation of the relevant competition authority. Good examples of this are Germany and the Netherlands. On the other hand, the lack of an express provision may inhibit advocacy in other countries.

As a result of the complexity in reaching common ground for all countries, the subgroup decided to start its work by collecting as many advocacy provisions as possible. The first stage was, therefore, to send a short questionnaire to ICN members regarding advocacy provisions in their countries and about any experience they might have in implementing such provisions. The questionnaire asked not only for formal provisions established in competition and other laws, but also for informal provisions, recognizing that competition advocacy is done by virtue of provisions of different degrees of institutionalization. The scope of the questionnaire was designed to achieve a descriptive overview of the advocacy provisions that ICN members have in their countries.

30 members of the ICN responded to the questionnaire, sharing with us their advocacy provisions and their experience from implementing them. We take this opportunity to thank all the countries that took the effort to answer our questionnaire. The variety of responses helped the subgroup attain a broad view of the different ways to handle the issue. After receiving such a variety of responses from different countries, it was decided by the subgroup

that it would be more beneficial to present the different advocacy provisions that are used by different countries rather than create one recommended model.

From the responses to the questionnaire it can be inferred that in some countries the advocacy provisions are not included in the competition law itself but are to be found in other sectorial laws. Good examples of this are the provisions categorized as "Sector advocacy provision articles", many of which are found outside competition law. In addition, we have discerned that the institutional setup has important influence on how advocacy efforts are conducted. For example, in places where the competition authority is integrated in the executive structure in some manner, the authority's opportunity to comment on legal drafts or on regulatory proceedings is much broader.

The answers to the questionnaire were processed by the subgroup with the aim of categorizing them in different sections.

The competition advocacy provisions that were included in the contributions can be classified in alternative manners:

A broad distinction can be made between general provisions and more specific provisions. Several jurisdictions have general advocacy provisions that may empower the competition authority with important advocacy faculties, but these powers are stated in general terms. Another example of general provisions exist in some sector laws that emphasize the importance of competition, but do not assign a specific role to the competition authority. On the other hand, we found advocacy provisions that were more specific, establishing a more precise role for the competition authority in diverse procedures, and addressing issues that could be crucial for maintaining and promoting competition.

Another relevant distinction is, as mentioned above, between advocacy provisions in competition laws and regulations, in sector laws, and in other laws, e.g., in foreign trade laws.

A useful criterion for categorizing advocacy provisions is by the relationships between the competition authority and 1) the various government agencies, 2) the different administrative levels of the government, and 3) other economic agents, for instance, trade organizations and the public. After analyzing the contributions, we decided to classify the provisions into the following categories:

- 1. The relationship between the legislative authority and the legislation process and the competition authority
- 2. The relationship between the executive authority and the competition authority
- 3. The relationship between the judicial authority and the competition authority

- 4. Sector advocacy provision articles
- 5. The relationship between trade organizations and the competition authority

6. The relationship between the public and the competition authority, and miscellaneous issues

Even though these categories are broad and can be divided into subsections, we believe that they are the basis for normative advocacy provisions models.

We suggest the categorization according to the institution with which the competition authority is interacting, because experience has shown that this division is not purely formal, but has material aspects to it. For example, the interaction of the competition authority with the legislative authority usually concerns the legislative procedure, and deals with the ability of the competition authority to influence the content of the legislation.

Three additional remarks must be made regarding the different categories:

First, we have frequently found that advocacy provisions that were included in the contributions fit more than one category. In such cases we have put the provisions in both categories. This happened mostly regarding the competition authority involvement in legislation. In many countries the executive authority (the government) initiates most of the legislation. Hence, the competition authority can influence the legislation procedure at the stage in which it is crystallized in the various governmental institutions, or at the stage in which it is discussed by the legislative authority. Therefore, many advocacy provisions were relevant in both the first and the second categories.

Second, some categories were found to be relevant for only a few countries. Good examples of this are the categories related to trade organizations and the judicial authority. Nevertheless, we decided to retain the categories, since this kind of provisions have been found to be beneficial for some countries.

Third, for the purpose of the present report we adopted the definition of competition advocacy suggested in the report presented in Naples, Italy 2002:

"Competition advocacy refers to those activities conducted by the competition authority related to the promotion of a competitive environment for economic activities by means of non-enforcement mechanisms, mainly through its relationships with other governmental entities by increasing public awareness of the benefits of competition."

As some of the subgroup members pointed out, there are a few provisions that were presented by the contributing countries as advocacy provisions, even though they do not meet the above definition of advocacy. Nevertheless, we included these provisions in the following report in order to give the broadest picture possible.

The report is an ensemble of the advocacy provisions we have collected, categorized in the manner discussed above, with some remarks regarding the implementation of the provisions.

The relationship between the legislative authority and the legislative procedure and the competition authority

The advocacy provisions in this category deal with the relationship between the legislative authority and the competition authority. In Ireland, for example, one of the functions of the competition authority is to identify and comment upon competition constraints imposed by legislative practice. In Italy the competition authority must notify the parliament of any distortion arising from a legislative measure. In Mexico, the Federal executive or legislative power can request the specialized opinion of the FCC about proposals to reform national laws. Some of the provisions empower the competition authority to prepare reports that may be requested by the congress of their country.

It is interesting to observe that the relevant advocacy provisions reviewed by the subgroup did not mention the exact stage in which the competition authority's opinion should be requested or the exact procedure through which the opinion should be given. Moreover, the different provisions do not specify whether the consultation with the competition authority is mandated or discretionary. The exception to this general rule is the advocacy rule cited in the contribution of Latvia. According to the Latvian provision, consultation with the competition authority is mandatory.

We believe that this category should be one of the pillars of the advocacy role of the competition authorities. The more extensive the relationship between the legislature and the competition authority, the better the outcome will be.

State	The advocacy provision articles	Remarks
Australia	TRADE PRACTICES ACT 1974 SECT 28In addition to any other functions conferred onthe Commission, the Commission has thefollowing functions1(b) to examine critically, and report to theMinister on, the laws in force in Australiarelating to the protection of consumers inrespect of matters referred to the Commissionby the Minister, being matters with respect towhich the Parliament has power to make laws;	
	 (c) to conduct research in relation to matters affecting the interests of consumers, being matters with respect to which the Parliament has power to make laws. (d) to make available to the public general information in relation to matters affecting the interests of consumers, being matters with respect to which the Parliament has power to make laws 	
Belgium	Article 21 of the Belgian Act regarding protection of competition sets out the competition Commission provide advice on its own initiative or at the request : " of the Crown, on any draft Order in Council made in implementation of this Act and on which consultation with the commission is provided for of the Minister, on any matter of general competition policy and any green	

	paper providing for amendments to this Act;	
	of the competition Council, in any matter of general competition policy and also in the cases provided for by articles 28."	
Canada	The Competition Act R.S., 1985, c. 19 (2 nd Supp.), s. 45; 1999, c.2, s. 37 125.(1) The Commissioner, at the request of any federal board, commission or other tribunal or on his own initiative, may, and on direction from the Minister shall, make representations to and call evidence before the board, commission or other tribunal in respect of competition, whenever such representations are, or evidence is, relevant to a matter before the board, commission or other tribunal, and to the factors that the board, commission or other tribunal in respect the board is entitled to take into consideration in determining the matter.	Section 126 was added when amendments were made to the <i>Competition</i> <i>Act</i> in 1986. It enables the Commissioner to make representations to provincial boards. However, the Commissioner may only make representations in respect of competition at the "request" of these provincial boards or on his own initiative "with the consent" of these boards.
	 2) For the purposes of this section, "federal board, commission or other tribunal" means any board, commission, tribunal or person that carries on regulatory activities and is expressly charged by or pursuant to an enactment of Parliament with the responsibility of making decisions or recommendations related directly or indirectly to the production, supply, acquisition or distribution of a product. 126.(1) The Commissioner, at the request of any provincial board, commission or other tribunal, or on his own initiative with the consent of the board, commission or other 	

	tribunal, may make representations to and call	
	evidence before the board, commission or other	
	tribunal in respect of competition, whenever	
	such representations are, or evidence is,	
	relevant to a matter before the board,	
	commission or other tribunal, and to the factors	
	that the board, commission or other tribunal is	
	entitled to take into consideration in	
	determining the matter.	
	(2) For the purposes of this	
	section, "provincial board, commission or other	
	tribunal" means any board, commission,	
	tribunal or person that carries on regulatory	
	activities and is expressly charged by or	
	pursuant to an enactment of the legislature of a	
	province with the responsibility of making	
	decisions or recommendations related directly	
	or indirectly to the production, supply,	
	acquisition or distribution of a product.	
The Czech	Article 5.1	The negotiations between
Republic	"A relevant administration body making a	the proposing institution
nepuone	proposal of the legislative intention of the	and the Office follow. If
	relevant act (proposing institution) shall sent	they do not reach an
	this proposal by the members of government or	agreement on the issue, the
	heads of other organ of state administration	contradiction is finally
	letter for comments to following commentary	solved by the decision of
	places:	the government after
	a) Other ministries	consideration of arguments
	b) Other central bodies of state	of both the proposing
	administration (including the	institution and the Office.
	Office for the Protection of	We can say that most
	Competition)"	comments of the Office are
	Article 5.7 :	fully accepted by the
		proposing institution.
	"If commentary places consider any of their	The same procedure is in

	comments to be "substantial" they identify it by the wording "the organ considers the comments to be substantial". If the body that has made a draft is not going to comply with these comments, the comments become a subject of contradiction.	force in the case of a draft of act, a draft of government regulation and a draft of decree. The draft must be sent to the commentary places as they are listed in the Article 5.1.
Finland	The Decree on the Finnish Competition Authority. Aritcle 1: The Finnish Competition Authority shall: (6) follow the preparation of economic legislation and give statements about questions related to its field; (7) take initiatives to promote competition and to dismantle restrictive rules and regulations;	In a vast number of cases, the advocacy operations of the FCA have influenced laws and other regulations that unduly prevent, restrict or distort competition
France	COMMERCIAL CODE (Legislative part) TITLE VI: The Conseil de la concurrence Chapter II: Powers Article L462-1 The Conseil de la concurrence may be consulted by the parliamentary committees on proposed laws and on any issue concerning competition.	It gives its opinion on any issue concerning competition at the request of the government. It may also give its opinion on such issues at the request of territorial units (communes, departments, and overseas territories), professional and labour organisations, approved consumers' organisations, chambers of agriculture, chambers of trade or chambers of commerce and industry, with respect to the interests for which each is responsible.

Hungary	Act LVII of 1996 on the Prohibition of Unfair and Restrictive Market Practices	
	Section 36	
	(2) The President of the Hungarian CompetitionAuthority (Gazdasági Versenyhivatal;hereinafter: GVH)	
	a) may take part in the sessions of Parliament;	
	 b) will, when requested, give expert advice to Parliament on issues relating to economic competition; c) submits annual reports to Parliament, and upon request to the competent parliamentary committee on the activities of the GVH and, on the basis of his law enforcement experience, on how fairness and freedom of competition are observed; 	
Ireland	Section 30 (1) of the Competition Act 2003("theAct") lists various functions of the CompetitionAuthority ("the Authority"). Among these arecertain advocacy functions, as follows:	
	1(f)Identifyingandcommentinguponcompetitionconstraintsimposedeitherbylegislationoradministrativepractice	
Israel	Section 26 of the Israeli Restrictive Trade Practices Law, 5748-1988 provides as follows:	
	26. Monopoly and Monopolist	
	e) Once every six months, the General Director shall give the Knesset Economic Committee a list of all Monopolists.	
Israel	Rule 14 of the Rules of Procedure of the Knesset (the Israeli parliament) provides as follows:	

14. Duties and Power of Permanent Committee
(a)
(b) The committee (i.e. – parliament committee)
is entitled to call upon the Minister concerned
for explanations and information on the issue
referred to it, or which falls within its
jurisdiction, and the Minister, in person or by
means of his representatives, is obliged to give
the explanations or information.
Rule 106 of the Rules of Procedure of the Knesset (the
Israeli parliament) provides as follows:
106 Invitation of Experts, Etc.
A permanent committee is entitled, from time to
time, to invite to its sittings –
(1) An expert on the matter being
deliberated by the Committee, whether
he be a Member of the Knesset or not;
(2) Any person, or the representative of
any particular body or circle, who has
an interest in the matter being
deliberated by the Committee, so as to
hear his opinion, and to ask him to
reply to questions it sees fit to put to
him.
Rule 106a of the Rules of Procedure of the Knesset (the
Israeli parliament) provides as follows:
106a. Invitation of Employees and Office Holders
(a) Without derogating from the
provisions of article 106, and subject to the
provisions of article 21(b) of Basic Law: The
Knesset, permanent committee is entitled to
invite to its meetings civil servants, employees
of government corporations, employees of
associations established by law, employees of

 local authorities, an employees of religious councils, concerning any matter which the Knesset plenum has referred for deliberation by the Committee under articles 14(a), 111, 118 and 138, and under any other legal provision; Any person so invited, must appear before the Committee and furnish it with the information that he has regarding the issue under deliberation; However, the Minister in charge, or the head of the body in whose service the invitee acts, may notify the Committee that he himself will appear instead of the person summoned. Intaly Law No. 287 of October 10th, 1990 Section 21 - Powers to notify Parliament and the Government In order to contribute to more effective protection of competition and the market, the Authority shall identify cases of particular relevance in which the provisions of law or regulations or general administrative provisions are creating distortions to competition or to the sound operation of the market, which are not justified by the requirements of general interest. The Authority shall notify Parliament and the Prime Minister of any distortions arising as a result of legislative measures, and the relevant local authorities of distortions arising in any other cases. At its discretion, the Authority shall issue 			
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Prime Minister of any distortions arising as a result of legislative measures, and the Prime Minister, other relevant ministers, and the relevant local authorities of distortions arising in any other cases.		2 The Authority shall notify Parliament and the	principles of competition
result of legislative measures, and the Prime Minister, other relevant ministers, and the relevant local authorities of distortions arising in any other cases.			
Minister, other relevant ministers, and the relevant local authorities of distortions arising in any other cases.			
relevant local authorities of distortions arising in any other cases.			
in any other cases.			
3. At its discretion, the Authority shall issue		in any other cases.	
3. At its discretion, the Authority shall issue			
		3. At its discretion, the Authority shall issue	
an opinion on any measures needed to remove		an opinion on any measures needed to remove	
or prevent distortions, and it may also publish		or prevent distortions, and it may also publish	

	the cases notified and the opinions as appropriate according to the nature and the	
	importance of the distortions.	
Latvia	The Competition Law of Latvia, Article 7	
	Rights of the Competition Council	
	(2) The Competition Council is entitled to	
	evaluate draft legislation prepared by other	
	institutions and other documents and to provide	
	opinions in respect of them, if such draft	
	legislation includes norms, which influence the	
	market mechanism, the realisation of which	
	may directly or indirectly restrict competition.	
Lithuania	the Law on Competition of the Republic of Lithuania Article 19 (1):	
	The Competition Council shall:	
	4) examine the conformity of legal acts or other	
	decisions adopted by public and local	
	authorities with the requirements of Article 4 of	
	this Law, and, where there is sufficient cause,	
	apply to public and local authorities with the	
	request to amend or revoke legal acts or other	
	decisions restricting competition. In case of	
	failure to satisfy the requirement the Council	
	shall have the right to appeal against decisions	
	of public authorities, except for the statutory	
	acts issued by the Government of the Republic of Lithuania, to the Supreme Administrative	
	Court of Lithuania, against decisions of local	
	authorities to the Vilnius County	
	Administrative Court;	
	8) within its competence carry out expert examination of drafts of laws and other legal	
	acts, submit findings on the effect of said acts	
	acts, submit midnigs on the effect of said acts	

	on competition to the Seimas and the	
	Government of the Republic of Lithuania	
Mexico	The Federal Law of Economic Competition (FLEC)	
Mexico	ARTICLE 24 The Commission shall have the following powers: []	
	V. When requested by the Federal	
	Executive, to comment on the	
	amendments of the drafts of laws and	
	regulations, on those items dealing with competition and free market access;	
	VI. When deemed pertinent, to give its	
	opinion on competition and free market	
	access regarding the laws, regulations,	
	agreements, circular letters and	
	administrative acts, and those opinions	
	shall not have legal effects and the	
	Commission shall not be bound to issue	
	an opinion; []	
Mexico		The specialized opinion of
		the FCC about proposals to reform national laws can be
		requested by the Federal
		Executive or by the
		Legislative power. There is
		no rule that establishes in
		which moment of a reform
		procedure the opinion of the
		FCC has to be requested.
		Thus far, the criterion has
		been adopted by the Federal
		Government or the
		Legislative of inviting the
		FCC to issue its specialized judgment since the early
		judgment since the early

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		stages of a reform proposal.
		In addition, the FCC is in
		contact with other
		government agencies and
		participates in several
		forums in order to verify the
		observance of the
		provisions of the FLEC and
		to prevent its infringement
		in time, as well as to
		enhance coordination with
		other areas of the public
		administration in order to
		enforce competition policy
		effectively. The goal of this
		participation is to promote a
		competition culture among
		policy-makers, as well as to
		assess trends on several
		sector policies, to acquire
		technical knowledge, and to
		promote competition policy
		on a regular basis. This
		participation is not in all
		cases formalized.
Norway	Act No. 65 of 11 June 1993 relating to Competition in Commercial Activity (the Competition Act) Section 2-2	The Norwegian
	Commercial Activity (the Competition Act) Section 2-2 d) and 2-2 e)	Competition Act is at
		present under review and
	"The competition authorities shall supervise	among the changes that are
	competition in the various markets. Among	recommended is a proposal
	other things they shall:	to delete section 2-2 d). The
		reason is among others that
	d) Call attention to the restraining effects on	for the future organization it
	competition of public measures, where	would be more appropriate
	* *	that this kind of intervention
	appropriate by submitting proposals aimed at	

	increasing competition and facilitating entry for	the political authorities
	new competitors <u>.</u>	
	e) When required, assist other authorities in	
	monitoring adherence to other rules where	
	infringements may have harmful effects on	
	market and competition conditions."	
Serbia and	A new Act is in the process of being made. It	
Montenegro	provides for the legal grounds for the	
0	Antimonopoly Agency to have a consultative	
	role as regards the formulation of draft laws and	
	regulations as well as to initiate the review of	
	the existing laws and regulations relevant to the	
	Antimonopoly Policy in case an article or any	
	articles should affect the competition rules.	
Spain	The Spanish Act 16/1989 of 17 th July, for Competition	
	<u>Defence</u>	
	Article 30 of the Act establishes its specific	
	functions:	
	To inform the draft versions of regulations	
	affecting competition.	
	article 26 of the act establishes Consultative	
	Functions which are related to the competition	
	advocacy activity:	
	"1. The TDC may be consulted on competition	
	issues by the Legislative Chambers, the	
	Government, the various ministerial	
	Departments, Regional & Local Governments,	
	Chambers of Commerce and business	
	organisations, trade unions or consumer	
	associations.	
United	ENTERPRISE ACT – PART 1 – THE OFFICE OF FAIR TRADING	
Kingdom	7 Provision of information and advice to Ministers etc.	
	(1) The OFT has the function of-	

	(a) making proposals, or
	(b) giving other information or advice,
	on matters relating to any of its functions to
	any Minister of the Crown or other public
	authority (including proposals, information
	or advice as to any aspect of the law or a
	proposed change in the law).
TICA	
USA	Federal Trade Commission Act, Section 6, 15 U.S.C.§ 46
	Section 46 -Additional powers of Commission
	The Commission shall also have power –
l .	(f)
	To make public from time to time such portions
	of the information obtained by it hereunder as
	are in the public interest; and to make annual
	and special reports to the Congress and to
	submit therewith recommendations for
	additional legislation; and to provide for the
	publication of its reports and decisions in such
	form and manner as may be best adapted for
	public information and use
USA	CODE OF FEDERAL REGULATIONS
	TITLE 28JUDICIAL ADMINISTRATION
	CHAPTER IDEPARTMENT OF JUSTICE
	PART 0ORGANIZATION OF THE DEPARTMENT
	OF JUSTICE
	SUBPART HANTITRUST DIVISION
	The following functions are assigned to and
	shall be conducted, handled, or supervised by,
	the Assistant Attorney General, Antitrust
	Division:
	(f) Assembling information and preparing
	reports required or requested by the Congress or
	the Attorney General as to the effect upon the
	the rational stone and the effect upon the

 <u> </u>	
maintenance and preservation of competition	
under the free enterprise system of various	
Federal laws or programs, including the	
Defense Production Act of 1950, the Small	
Business Act, the Federal Coal Leasing	
Amendments Act of 1976 (30 U.S.C. 208- 2),	
the Naval Petroleum Reserves Production Act	
of 1976 (10 U.S.C. 7431(b) (2)), and the joint	
resolution of July 28, 1955, giving consent to	
the Interstate Compact to Conserve Oil and	
Gas.	
(g) Preparing for transmittal to the President,	
Congress, or other departments or agencies	
views or advice as to the propriety or effect of	
any action, program or practice upon the	
maintenance and preservation or competition	
under the free enterprise system.	
under the free enterprise system.	

The relationship between the executive authority and the competition authority

The advocacy provisions in this category deal with the relationship between the executive authority and the competition authority. When using the term executive authority, we tried to include all the government authorities and branches. In this category we also included the relationship between the authority and the regulators.

The different provisions grant the competition authorities several powers and abilities. For example, provisions in the competition laws and regulations often grant the competition authority the right to issue opinions and comments. This entitlement can address different issues and be directed to different levels of government, depending on the wording of the provisions. Other provisions address administrative procedures, regulation or proposals of deregulation obstacles to effective competition. Some provisions specify that the opinion of the competition authority must be given upon request. In Mexico, it is explicitly mentioned that the opinions of the authority on laws, regulations and administrative acts are not legally binding.

Another type of provision within this category establishes the possibility that government agencies may address the competition authority with competition issues. Some of the provisions explicitly empower the authority to publish its opinions. This is the case, for example, in Italy.

In Ukraine the Antimonopoly Committee must interact with bodies of self-government in matters concerning the development of competition. In the USA, some of the advocacy provisions ensure that the DOJ gets timely notice of proceedings, and grant the DOJ the right to comment. The provisions expressly require that the regulator shall consider competitive issues. In Hungary, if the GVH (the Hungarian competition authority) finds that any public administrative decision violates the freedom of economic competition, it may request the public administrative institution to amend or revoke the decision in question. If the public administrative institution fails to do so, the GVH may seek a court review of the decision.

We believe that this category is of the utmost importance; the need for competition advocacy arises from the substantial impact that the executive authority (including the regulators) has on competition.

State	The advocacy provision articles	Remarks
Australia	TRADE PRACTICES ACT 1974 SECT 28	
	In addition to any other functions conferred on	
	the Commission, the Commission has the	
	following functions:	
	1(b) to examine critically, and report to the	
	Minister on, the laws in force in Australia relating	
	to the protection of consumers in respect of	
	matters referred to the Commission by the	
	Minister, being matters with respect to which the	
	Parliament has power to make laws;	
	2) Where a matter of a kind mentioned in	
	paragraph (1)(b) is referred by the Minister to the	
	Commission for examination and report:	
	(a)	
	the Commission shall cause to be	
	published in the Gazette and in such	
	newspapers and other journals as the	
	Commission considers appropriate a	
	notice: (i) stating that the reference has	
	been made and specifying the matter to	
	which the reference relates; and (ii)	
	inviting interested persons to furnish to	
	the Commission their views on that	
	matter and specifying the time and	
	manner within which those views are to	
	be furnished;	
	(b)	
	the Commission shall not furnish its	
	report to the Minister until a reasonable	
	opportunity has been given to interested	
	persons to furnish to the Commission	
	their views on the matter to which the	
	reference relates; and	

	Γ	
	(c)	
	the Commission shall include in its report	
	to the Minister any recommendations that	
	it considers desirable with respect to the	
	reform of the law relating to the matter to	
	which the reference relates, whether those	
	recommendations relate to the	
	amendment of existing laws or the	
	making of new laws.	
Belgium	Article 21 of the Belgian Act regarding protection of	
	competition	
	sets out the competition Commission provide	
	advice on its own initiative or at the request:	
	" of the Crown, on any draft Order in	
	Council made in implementation of this Act and	
	on which consultation with the commission is	
	provided for	
	of the Minister, on any matter of	
	general competition policy and any green paper	
	providing for amendments to this Act;	
	of the competition Council, in any	
	matter of general competition policy and also in	
	the cases provided for by articles 28."	
Belgium	Article 25 §2 of the Belgian Act on the protection of	
	competition	
	" in those economic sectors subject to	
	policing or monitoring by a public body or other	
	specific public institutions, the Crown may after	
	consultation with such bodies or institutions	
	regulate the co-operation between the	
	competition Service and the corps of examiners	
	and such bodies or institutions with regard the	
	investigations."	

Canada	The Competition Act R.S., 1985, c. 19 (2 nd Supp.), s. 45;	Section 126 was added
Junuuu	1999, c.2, s. 37	when amendments were
	125.(1) The Commissioner, at the request	made to the Competition
	of any federal board, commission or other	Act in 1986. It enables
	tribunal or on his own initiative, may, and on	the Commissioner to
	direction from the Minister shall, make	make representations to
	representations to and call evidence before the	provincial boards.
	board, commission or other tribunal in respect of	However, the
	competition, whenever such representations are,	Commissioner may only
	or evidence is, relevant to a matter before the	make representations in
	board, commission or other tribunal, and to the	respect of competition at
	factors that the board, commission or other	the "request" of these
	tribunal is entitled to take into consideration in	provincial boards or on
	determining the matter.	his own initiative "with
		the consent" of these
		boards.
	B) For the purposes of this section, "federal board,	
	commission or other tribunal" means any board,	
	commission, tribunal or person that carries on	
	regulatory activities and is expressly charged by	
	or pursuant to an enactment of Parliament with the responsibility of making decisions or	
	recommendations related directly or indirectly	
	to the production, supply, acquisition or	
	distribution of a product.	
	126.(1) The Commissioner, at the request of any	
	provincial board, commission or other tribunal, or	
	on his own initiative with the consent of the	
	board, commission or other tribunal, may make	
	representations to and call evidence before the	
	board, commission or other tribunal in respect of	
	competition, whenever such representations are,	
	or evidence is, relevant to a matter before the	
	board, commission or other tribunal, and to the	
	factors that the board, commission or other	

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	tribunal is entitled to take into consideration in	
	determining the matter.	
	(2) For the purposes of this	
	section, "provincial board, commission or other	
	tribunal" means any board, commission, tribunal	
	or person that carries on regulatory activities and	
	is expressly charged by or pursuant to an	
	enactment of the legislature of a province with the	
	responsibility of making decisions or	
	recommendations related directly or indirectly to	
	the production, supply, acquisition or distribution	
	of a product.	
The Czech	Article 5.1	The negotiations between
Republic	"A relevant administration body making a	the proposing institution
	proposal of the legislative intention of the	and the Office follow. If
	relevant act (proposing institution) shall sent this	they do not reach an
	proposal by the member's of government or	agreement on the issue,
	head's of other organ of state administration letter	the contradiction is finally
	for comments to following commentary places:	solved by the decision of
	c) Other ministries	the government after
	d) Other central bodies of state	consideration of
	administration (<i>including the Office for</i>	arguments of both the
	the Protection of Competition)"	proposing institution and
	Article 5.7	the Office. We can say
	"If commentary places consider any of their	that most comments of the
	comments to be "substantial" they identify it by	Office are fully accepted
	the wording "the organ considers the comments to	by the proposing
	be substantial". If the body that has made a draft	institution.
	is not going to comply with these comments, the	The same procedure is in
	comments become a subject of contradiction.	force in the case of a draft
		of act, a draft of
		government regulation
		and a draft of decree. The
		draft must be sent to the
		commentary places as

		they Article	listed	in	the
France	COMMERCIAL CODE (Legislative part)TITLE VI: The Conseil de la concurrenceChapter II: PowersArticle L462-1The Conseil de la concurrence may be consultedby the parliamentary committees on proposedlaws and on any issue concerning competition.It gives its opinion on any issue concerningcompetition at the request of the government. Itmay also give its opinion on such issues at therequest of territorial units (communes,departments, and overseas territories),professional and labour organisations, approvedconsumers' organisations, chambers ofagriculture, chambers of trade or chambers ofcommerce and industry, with respect to theinterests for which each is responsible.Article L462-2The government shall consult the Council on anyproposed regulation establishing a new regime the				
	 direct effect of which is to: 1) Place quantitative restrictions on the practice of a profession or access to a market; 2) Establish exclusive rights in certain zones; 3) Impose uniform practices with regard to pricing or with regard to selling conditions. 				
Hungary	Act LVII of 1996 on the Prohibition of Unfair and Restrictive Market Practices Section 36. (2) The President of the Hungarian Competition				

	Authority (Gazdasági Versenyhivatal; hereinafter:
	GVH)
	d) attends, with consultative rights, the
	meetings of the Government where
	issues relating to the scope of duties of
	the GVH are discussed.
	(3) The President of the GVH, except for the
	provisions of Section (4) below, shall be
	solicited for his opinion concerning all
	measures drafted, and draft legislation that
	have a bearing on the responsibilities of the
	GVH, in particular if such planned measures
	or legislation restrict competition
	/performance of some activity or entry into
	the market/, grant exclusive rights or contain
	provisions pertaining to prices or terms of
	sale.
	(4) The notary of a municipality may solicit
	the President of the GVH for his opinion
	concerning draft municipality regulations
	which have, as set out in Section (3) above, a
	bearing on the responsibilities of the GVH.
	(5) At the request of the Government,
	ministers, or international organisations, the
	President of the GVH shall report on
	experience gained in the course of his
	activities relating to economic competition
	and on issues relating to economic
	competition. For this purpose the President of
	the GVH may, on a voluntary response basis,
	collect data and request information.
Hungary	Section 85.
11ungul y	(1) Where in the course of its operation the GVH
	finds that any public administrative decision

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	violates the freedom of economic competition, it
	shall request the public administrative institution
	to amend or revoke the decision in question.
	(2) Where such a public administrative institution
	fails to comply within 30 days with the request
	defined by the above Section (1), the GVH may
	seek a court review of the decision of such a
	public administrative institution violating the
	freedom of economic competition, except in cases
	where the law excludes a court review of such
	public administrative decisions. No such claim
	may be lodged after six months have elapsed
	from the entry into force of such a decision, and
	no application for justification may be submitted
	where the time limit is missed.
Ireland	Section 30 (1) of the Competition Act 2003 ("the Act")
	lists various functions of the Competition Authority ("the
	<u>Authority"). Among these are certain advocacy functions,</u> as follows:
	(1)(c): Advising Government about the
	competition implications of proposals for legislation
	(1)(e):Advising public authorities on competition
	issues which may arise in the performance of
	their functions
	(1)(f): Identifying and commenting upon
	competition constraints imposed either by
	legislation or administrative practice
Israel	Section 20 of the Israeli Restrictive Trade Practices Law,
	5748-1988 provides as follows:
	20. Merger Notice
	(c) In the case that a Merger Notice is delivered to
	the General Director and the sphere of activity of
	the companies seeking to merge comes under the
	jurisdiction of one of the government ministries,

	the General Director shall forward a copy of the	
	application to the director-general of such ministry.	
Italy	Law No. 287 of October 10th, 1990 Section 21 - Powers to notify Parliament and the Government	Furthermore, Section 24 of the Italian Competition Act provides also that the Competition Authority
	1. In order to contribute to more effective protection of competition and the market, the Authority shall identify cases of particular relevance in which the provisions of law or regulations or general administrative provisions are creating distortions to competition or to the sound operation of the market which are not justified by the requirements of general interest.	should present three Reports to the Government regarding the measures to be taken in order to adapt the legislation relating to public tenders, commercial distribution
	2. The Authority shall notify Parliament and the Prime Minister of any distortions arising as a result of legislative measures, and the Prime Minister, other relevant ministers, and the relevant local authorities of distortions arising in any other cases.	and public franchise- holders to the principles of competition
	3. At its discretion, the Authority shall issue an opinion on any measures needed to remove or prevent distortions, and it may also publish the cases notified and the opinions as appropriate according to the nature and the importance of the distortions.	
Italy	1. The Authority may express opinions on draft legislation or regulations and on problems relating to competition and the market whenever it deems this appropriate or whenever requested to do so by the government departments and agencies concerned. The Prime Minister may also request the opinion of the Authority in relation to legislation or regulations whose direct effect is:	

	- to place quantitative restrictions on the exercise	
	of an activity or access to a market;	
	- to lay down exclusive rights in certain business areas;	
	- <u>to impose general pricing practices or conditions</u> of sale.	
Latvia	The Competition Law of Latvia, Article 7	
	(2) provide opinions regarding conformity of the activities of market participants with regulatory enactments that regulate competition	
Lithuania	Article 4. Duty of Public and Local Authorities to Ensure <u>Freedom of Fair Competition</u>	
	1.When carrying out the assigned tasks related to the regulation of economic activity within the Republic of Lithuania, public and local authorities shall ensure freedom of fair competition.	
	2. Public and local authorities shall be prohibited from adopting legal acts or other decisions which grant privileges to or discriminate against any individual undertakings or their groups and which bring about or may bring about differences in the conditions of competition for competitors in the relevant market, except where the difference in the conditions of competition cannot be avoided when the requirements of the laws of the Republic of Lithuania are complied with.	
Lithuania	the Law on Competition of the Republic of Lithuania (No VIII-1099) Article 21(3)	
	The Chairperson of the Competition Council or, in his absence, another member of the Competition Council appointed to act for him shall have the right to participate in the meetings	

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	of the Government of the Republic of Lithuania	
	without the right to vote and must voice his	
	comments should the decisions proposed for	
	adoption contradict this Law.	
Mexico	The Federal Law of Economic Competition (FLEC) ARTICLE 24.	The specialized opinion of the FCC about
	- The Commission shall have the following powers: []	proposals to reform national laws can be
	IV. To comment on the adjustments of the federal public administration programs and policies when their effects may be contrary to competition and free market access;	requested by the Federal Executive or by the Legislative power. There is no rule that establishes in which moment of a
	V. When requested by the Federal Executive, to comment on the amendments of the drafts of laws and regulations, on those items dealing with competition and free market access;	reform procedure the opinion of the FCC has to be requested. Thus far, the criterion has been adopted by the Federal Government or the
	VI. When deemed pertinent, to give its opinion on competition and free market access regarding the laws, regulations, agreements, circular letters and administrative acts, and those opinions shall not have legal effects and the Commission shall not be bound to issue an opinion; []	Legislative of inviting the FCC to issue its specialized judgment since the early stages of a reform proposal. In addition, the FCC is in contact with other government agencies and participates in several forums in order to verify the observance of the provisions of the FLEC and to prevent its infringement in time, as well as to enhance

MexicoCode of Regulations of the Foreign Trade Law Participation of the FCC on the CFT ARTICLE 2 The Commission [on Foreign Trade] shall be made up of representatives of each of the following agencies and bodies: [] VIII. Federal Competition Commission. []"areas of the public administration in order to enforce competition policy effectively. The goal of this participation is to promote a competition culture among policy-makers, as well as to assess trends on several sector policies, to acquire technical knowledge, and to promote competition policy on a regular basis. This participation is not in all cases formalized.			coordination with other
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specialized international organizations about this		inform the Government, the public and the	
		specialized international organizations about this	
activity;		activity;	
Romania The Government Decision no. 277/2001 Article 3 (1)	Romania	The Government Decision no. 277/2001 Article 3 (1)	
<u>Article 3 (1)</u>		<u>Article 3 (1)</u>	

	that Competition Office has the following main	
	attributions:	
	<u>21</u>	
	Co-operates with the Ministries and the other	
	central and local public authorities, with	
	Competition Council, and with the professional	
	associations or with non-governmental bodies	
Serbia and	A new Act is in the process of being made. It	
Montenegro	provides for the legal grounds for the	
	Antimonopoly Agency to have a consultative role	
	as regards the formulation of draft laws and	
	regulations as well as to initiate the review of the	
	existing laws and regulations relevant to the	
	Antimonopoly Policy in case an article or any	
	articles should affect the competition rules.	
Spain	<u>The Spanish Act 16/1989 of 17th July, for Competition</u> <u>Defence</u>	
	Article 30 of the Act establishes its specific functions:	
	k) To direct reports and/or recommendations on	
	matters related to competition, to any of the	
	ministerial Departments, Regional or Local	
	Governments, local, Chambers of Commerce and	
	business organisations, trade unions or consumer	
	associations.	
	1) To study and submit to the Government the	
	opportune proposals for amendment of the	
	Competition Act, in accordance with the experience	
	in national and European Community Legislation."	
	article 26 of the Act establishes Consultative Functions which are related to the competition advocacy activity:	
	1. The TDC may be consulted on competition	
	issues by the Legislative Chambers, the	
	Government, the various ministerial	
	Departments, Regional & Local	
	Governments, Chambers of Commerce and	

	business organisations, trade unions or
	consumer associations.
	consumer associations.
	2. The TDC shall promote and carry out
	research projects and studies on
	competition.
	3. The TDC shall inform the
	government bills or draft laws by
	which the Competition Act is
	amended or repealed and the
	draft regulations developing
	them."
	4. The TDC is also entailed to asses
	ex- oficio the concession criteria
	of State Aids concerning its
	effects on market competition
	and to issue a report to the
	Government aiming at changing
	that criteria.
Sweden	The Administrative Procedure Act 1986:223
Sweuen	Issued: 1986-05-07 As amended – up to and including
	<u>1999:286</u>
	Cooperation between authorities
	Section 6
	Every authority shall assist other authorities
	within the framework of its own activity.
Sweden	The Regulation (1996:353) with Instructions for the
	<u>Competition Authority Issued: 1996-05-09 As amended –</u> up to and including 2000:1028
	Tasks
	Section 4
	The Competition Authority should
	1. submit proposals on deregulation measures,
	2. observe obstacles to effective competition in
	I
	public sector activities and submit proposals for
	-
	public sector activities and submit proposals for

	2 which have been carried through.	
	The Competition Authority should consult with	
	those authorities affected by the Authority's	
	proposals for measures.	
United	ENTERPRISE ACT – PART 1 – THE OFFICE OF FAIR TRADING	
Kingdom	7 Provision of information and advice to Ministers etc.	
	(1) The OFT has the function of-	
	(a) making proposals, or	
	(b) giving other information or advice,	
	on matters relating to any of its functions to any	
	Minister of the Crown or other public authority	
	(including proposals, information or advice as to	
	any aspect of the law or a proposed change in the	
	law).	
	(2) A Minister of the Crown may request the	
	OFT to make proposals or give other information	
	or advice on any matter relating to any of its	
	functions; and the OFT shall, so far as is	
	reasonably practicable and consistent with its	
	other functions, comply with the request.	
Ukraine	Parts 1 and 2 of Article 20 (Relations of the	
	Antimonopoly Committee of Ukraine with Bodies of	
	State Power, Bodies of Local Self-government, Bodies of Administrative and Economic Government and Control,	
	with the Mass Media and Public Organisations) of Law	
	of Ukraine of 26 November 1993 No 3659-XII On the	
	Antimonopoly Committee of Ukraine:	
	"The Antimonopoly Committee of Ukraine and	
	its territorial offices shall interact with bodies of	
	state power, bodies of local self-government,	
	bodies of administrative and economic	
	government and control in matters having relation	
	to the development of competition and the	
	to the development of competition and the	

	demonopolisation of the economy.	
	"	
USA	 49 U.S.C. § 41309: (c) Notice and opportunity to respond or for hearing. 49 U.S.C. § 41309(b)(1): (1) When an agreement, request, modification, or cancellation is filed, the Secretary of Transportation shall give the Attorney General and the Secretary of State written notice of, and an opportunity to submit written comments about, the filing. On the initiative of the Secretary of Transportation or on request of the Attorney General or Secretary of State, the Secretary of Transportation may conduct a hearing to decide whether an agreement, request, modification, or cancellation is consistent with this part whether or not it was approved previously. The statute also includes competition as a factor to consider in reviewing the immunity request and 	The competition advocacy provisions of § 41309 have been effective in allowing DOJ to provide input on competitive issues raised by international aviation agreements. The statute ensures that DOJ gets timely notice of proceedings, gives DOJ the right to comment, and expressly requires that DOT consider competitive issues in making its decision. In our experience, this provision has worked well.
	provides that the Secretary must disapprove any agreement that "substantially reduces or eliminates competition unless the Secretary finds that (A) the agreement, request, modification, or cancellation is necessary to meet a serious transportation need or to achieve important public benefits (including international comity and foreign policy considerations); and (B) the transportation need cannot be met or those benefits cannot be achieved by reasonably available alternatives that are materially less anticompetitive."	DOJ has on several occasions participated in DOT proceedings under this statute. In some cases this participation has involved informal consultations with DOT and in others DOJ has filed public comments on proposed regulations
USA	CODE OF FEDERAL REGULATIONS	
	TITLE 28JUDICIAL ADMINISTRATION	
	CHAPTER IDEPARTMENT OF JUSTICE	

	1	
	PART 0ORGANIZATION OF THE DEPARTMENT	
	<u>OF JUSTICE</u>	
	SUBPART HANTITRUST DIVISION	
	"The following functions are assigned to and shall	
	be conducted by, handled, or supervised by, the	
	Assistant Attorney general Antitrust Division	
	(b) Intervention or participation before	
	administrative agencies functioning wholly or	
	partly under regulatory statutes in administrative	
	proceedings which require consideration of the	
	antitrust laws or competitive policies, including	
	such agencies as the Civil Aeronautics Board,	
	Interstate Commerce Commission, Federal	
	Communications Commission, Federal Maritime	
	Commission, Federal Energy Regulatory	
	Commission, Federal Reserve Board, Federal	
	Trade Commission, Nuclear Regulatory	
	Commission, and Securities and Exchange	
	Commission, except proceedings referred to any	
	agency by a federal court as an incident to	
	litigation being conducted under the supervision	
	of another Division in this Department.	
	(g) Preparing for transmittal to the President,	
	Congress, or other departments or agencies views	
	or advice as to the propriety or effect of any	
	action, program or practice upon the maintenance	
	and preservation or competition under the free	
	enterprise system.	
USA	International Trade Commission The	
	International Trade Commission is required under	
	Section 337 of the Tariff Act of 1930 (19	
	U.S.C.§§ 1330 et seq.) to investigate alleged	
	unfair methods of competition and unfair acts that	
	have the effect or tendency to substantially injure	
	or prevent the establishment of a United States	

industry, or to restrain or monopolize trade or
commerce in the U.S. The ITC must also "consult
with, and seek advice and information fromthe
Department of Justice, the Federal Trade
Commission" and other appropriate agencies

The relationship between the judicial authority and the competition authority

This category refers to the relationship between the judicial authority and the competition authority. Although there are only a few provisions in this category (only Belgium, France and Finland have specific advocacy provisions regarding this issue), we consider this category important.

Belgium cited a provision that establishes the possibility of the competition authority to submit its comments to the Court of Appeals in Brussels. France cited a provision that allows the courts to consult with the Competition Council on anticompetitive practices that arise in cases brought before it. In Finland the courts must hear the competition authority.

Many of the countries with competition traditions established them through civil litigation. We therefore believe, that when competition issues arise in court, it is of great importance that, in the name of the public interest (as "amicus curiae"), the competition authority be able to issue its opinion before the court.

State	The advocacy provision articles	Remarks
Belgium	Article 42 bis §4 of the Belgian Act on protection of competition: "the competition Council, the Examiners and the Minister may each submit their written comments to the Court of Appeal in Brussels. They may consult the file without taking it away."	The entitled authorities may act under these provisions only in the public interest (as amicus curiae) and not in the interest of one of the parties. Such provisions aim at permitting national competition authorities to draw the court's attention on specific issues or very important issues for the consistent application of law or regulation. However the Courts are not bound to follow the expressed opinion. When a preliminary question is asked to the Court of appeal in Brussels by the Courts and Tribunals, the law entitles the competition Council, the Examiner, and the Minister to make comments
Finland	Article 27(2) The Court shall, when handling a competition restriction infringement issue, grant the Finnish Competition Authority an opportunity to be heard. If deciding the issue requires special knowledge of competition matters, the Court may, on its own initiative or that of a party concerned, request a statement from the Market Court. (1529/2001).	

 <u>rticle 18a</u>(303/1998)) During its proceedings regarding an action for images, the court may request a statement from e Finnish Competition Authority. <u>rticle L462-3</u> the investigatory courts and the courts hearing e case may consult the Council on the atticompetitive practices defined in Articles 420-1, L420-2 and L420-5 that have arisen in ases brought before them. The Council may give a opinion only after a proceeding has been ompleted with full argument on both sides. evertheless, if it has information that has already een collected in a prior proceeding, it may give a opinion without the new proceeding provided r above.
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ne statute of limitations shall be suspended, if
ecessary, by consulting the Council.
ne opinion of the Council may be published after
e dismissal or judgement of the case.
ction 1 to the Ordinance of Procedure (the Appearance the Attorney General) provides as follows:
the Attorney General sees that the right of the
ate of Israel or public right or public interest are
fluenced or combined or might be influenced or
ombined in a specific procedure before the
ourt he may, if he sees it fit, to appear in such
procedure and to express his opinion or
thorize specifically his representative to do so.

Sector advocacy provision articles

The provisions in this category are part of sector laws and not part of the competition laws that each country has. Most of the provisions deal with the obligation of the regulators and committees to inform the competition authorities of proposed licenses or regulations affecting the economic competition. In Belgium, a provision establishes that it is the competition authority that rules on disputes between operators or providers of telecommunications relating to issues regarding interconnections, leased lines, etc. Mexico cited provisions relating to concessions and permits, and declarations of market power in order to empower regulator to impose additional regulations or specific obligations.

In some of the regulated sectors, there is a specific exemption from the competition laws (for example international aviation agreements in the USA). This makes the need for competition advocacy more important.

The sectors in which the provisions of this category can be found are telecommunications, energy, gas, aviation and mineral industries. It should be mentioned that this kind of advocacy requires the competition authorities to acquire some expertise in the sectors at stake.

Although this category spreads over many areas of expertise and interest, we think it is beneficial for members of the ICN to see, as part of the advocacy efforts, the way other countries have coped with the conflicts that often arise between regulation and competition.

State	The advocacy provision articles	Remarks
Belgium		A Royal Decree is expected to be published in the next few months as regards co-operation between CREG (Commission for regulation of Gas and Electricity) and the competition Service and the Corps of Examiners. It deals with namely exchange of information, and collaboration concerning investigations.
Belgium	Article 14 §2 e of the Act on the statute of the regulator:	Telecommunication
	 " () Institute co-opere wih the Belgian authorities in charge of competition." Article 4 of the Act of 17 January 2003 regarding appeal and dealing with disputes : "The competition Council () rules on disputes between operators or providers related to interconnections, leased lines, unbundled access to the local loop and on disputes between postal operators related to implementation of licences. However, procedure before the competition Council shall be suspended in case of mediation" (paragraph 1). "An official from the Institute shall be appointed to the Examiner in order to investigate the case in question with the competition Council" (paragraph 2). 	
Lithuania	2). Law on Telecommunications	
Lunuunu	Article 11 1.Supervision of competition in the telecommunications sector, with the exception of	

	supervision of competition undertaken by the	
	Competition Council of the Republic of Lithuania	
	pursuant to the Law on Competition of the Republic	
	of Lithuania, shall be carried out by the	
	Communications Regulatory Authority in co-	
	operation with the Competition Council of the	
	Republic of Lithuania following the procedure set	
	forth in this Law and other legal acts.	
	10. When carrying out supervision of competition on	
	the telecommunications market, the Communications	
	Regulatory Authority shall be entitled to obtain	
	conclusions of the Competition Council.	
Mexico	Regulatory Law of the Railroad Service	Railroads
	ARTICLE 9	
	The concessions to which this chapter refers	
	[concessions to build and operate railways and to	
	provide railroad services] shall be granted by means	
	of public bidding, in accordance with the following:	
	[] IV. The interested parties shall provide evidence	
	of their legal, technical, administrative and financial	
	capacity, and should indicate in a preliminary manner	
	the activities whose execution they intend to contract	
	with third parties, and comply with any other	
	requirements that may be established.	
	Among such requirements, the interested parties	
	should have the opinion of the Federal Competition	
	Commission regarding their participation in the	
	bidding in question []"	
	<u>ARTICLE 47</u>	
	When the Ministry, on its own account or at the	
	request of the affected party, considers that there is	
	no effective competition, it shall request the opinion	
	of the Federal Competition Commission, so that, if	

applicable, the Ministry may establish rate bases. Said regulation shall be maintained only while the conditions that motivated it persist.

ARTICLE 173

The Ministry shall resolve the requests mentioned in the foregoing article according to the following procedure: [...] V. Having received the letter from the concession or permit-holder, or the term for the latter to present it in accordance with subsection III (1) of this article having elapsed or, if applicable, the stage provided for in the foregoing subsection IV (2) having been processed, it should request the opinion of the Federal Competition Commission within the following five working days, for which purpose it should turn over to it a copy of the respective file. The Commission should issue its opinion within the following twenty working days, and VI. Having received said opinion or the period indicated having elapsed, the Ministry should resolve the pertinent matter within the following twenty-five working days, [...]"

{Opinion of the FCC on conditions of effective competition as part of the procedure for resolving requests for the establishment of regulation}

ARTICLE 175

For the setting of rate bases, the Ministry shall establish a methodology that shall take into account the competitive rate that an efficient carrier would charge for the same service. In order to prepare said methodology, the Ministry shall request the opinion of the Federal Competition Commission.

When it is a question of the public railroad transportation service to the isolated communities referred to in Article 43 of the Law (3), rates shall be set by the Ministry, bearing in mind the corresponding

	subsidy, if applicable. []"	
Mexico	ARTICLE 43	Aviation and airports
	 When the Ministry, on its own account or at the request of the affected party, considers that there is no effective competition among the different holders of concessions or permits, it shall request the opinion of the Federal Competition Commission, so that, if applicable, the Ministry may establish bases for rate regulation. Said regulation shall be maintained only while the conditions that motivated it persist. In the regulation, the Ministry may establish specific rates for the provision of services, as well as adjustment mechanisms and periods when such rates are in effect. 	
	The holders of concessions and permits subject to such regulation may request the Federal Competition Commission to issue an opinion on the application and continuance of such conditions."	
Mexico	ARTICLE 33	Sea carriage
	The operation or exploitation of vessels in ocean shipping, which includes international shipping and towage, is open to ship operators and vessels from all countries when there is reciprocity under the terms of international treaties. Subject to the opinion of the Federal Competition Commission, the Ministry may totally or partially reserve a specific type of international ocean shipping so that it can only be carried out by Mexican shipping companies, with Mexican vessels or reputed as such, when the principles of free competition are not respected and the national economy is affected."	
	ARTICLE 36	
	The granting of concessions and permits to which	

	this law refers shall be adjusted to the provisions on	
	matters of economic competition.	
Mexico	ARTICLE 19	Roads and transportation
	Should the Ministry consider that on one or several	
	routes there is no effective competition in the	
	operation of the federal road passenger transportation	
	service, it shall request the opinion of the Federal	
	Competition Commission so that, if favourable, the	
	respective rate bases are established. Said regulation	
	shall be maintained only while the conditions that	
	motivated it persist. "	
Mexico	ARTICLE 3	Energy
	For the fulfilment of its purpose, the Commission	
	[Energy Regulatory Commission] shall have the	
	following powers: [] VII. Approving the terms and	
	conditions to which first-hand sales of natural gas	
	and liquefied petroleum gas should be subject and	
	issuing the methodologies to determine their prices,	
	unless there are conditions of effective competition in	
	the opinion of the Federal Competition Commission.	
	If when there are conditions of effective competition	
	the Federal Competition Commission determines that	
	anti-competitive practices have been resorted to in	
	carrying out first-hand sales of natural gas or	
	liquefied petroleum gas, the Energy Regulating	
	Commission shall re-establish the terms and	
	conditions to which said sales should be subject; []	
	$\underline{\mathbf{X}}$. Issuing the methodologies to calculate the	
	considerations for the services to which the last two	
	subsections refer, unless conditions of effective	
	competition exist in the opinion of the Federal	
	Competition Commission."	
Spain	Along with the advocacy activity of the Competition	Energy and

	Authorities, Spanish Sectorial Regulators -the	telecommunication
	"Comision Nacional de la Energia (CNE)" for the	
	energy sector, and the "Comisión del Mercado de las	
	Telecomunicaciones (CMT)" for the	
	Telecommunication sector- also have to inform in	
	advance any draft of regulations affecting the energy	
	or telecommunication markets.	
USA	Deep Seabed Hard Minerals Act (30 U.S.C.§§ 1401-1473, as	Sea Minerals
	amended) Under Section 103(d) of this Act	
	<u>(30 U.S.C.§ 1413(d))</u>	
	The Administrator of the National Oceanic and	
	Atmospheric Administration in the Department of	
	Commerce must provide the Attorney General and	
	the Federal Trade Commission with an opportunity to	
	review and make recommendations concerning the	
	antitrust implications of proposed licenses for the	
	extraction of minerals from deep seabed sites. The	
	Administrator may not take action until he has	
	received the recommendations of the Attorney	
	General or the FTC, and if he chooses to act in a	
	fashion inconsistent with those recommendations, he	
	must notify the agencies of his reasons before doing	
	so.	
TIC 4		
USA	Defense Production Act (50 U.S.C. App.§ 2158, as amended)	Security and defense
	The Defense Production Act provides defenses from	agreements
	antitrust action for industry participants in voluntary	
	agreements entered into under government	
	sponsorship to expedite mobilization in a national	
	emergency. For those defenses to apply, the	
	Attorney General, in consultation with the Chairman	
	of the FTC, must certify that the agreements are	
	necessary to meet preparedness goals that could not	
	be achieved by the industry through agreements	
	having less anticompetitive effects or without any	
	agreement. The Attorney General and the Chairman	
	of the FTC must also monitor the implementation of	

USA	the agreements and may modify or terminate them at any time, in which case the antitrust immunity comes to an end.Energy Conservation (42 U.S.C.§§ 6201 et seq.)The Secretary of Energy is required by the statute to consult with the FTC and the Department of Justice with respect to the development, implementation and monitoring of voluntary agreements established by oil companies to deal with emergency domestic oil	Energy
	shortages. The involvement of the agencies throughout the process tracks very closely the similar provisions of the Defense Production Act and antitrust immunity is also available.	
USA	The Federal Power Act (16 USC 791a-828c) and the Natural Gas Act (15 USC § 717-717(z))	The requirement that proceedings take place on the record and include interested parties has allowed the DOJ to participate effectively in both rulemakings and in individual adjudications that could affect competition. The rulemaking provisions of the FPA and NGA ensure that DOJ gets timely notice of proceedings, and gives DOJ the right to comment or intervene in cases. These provisions give the antitrust agencies the same right to intervene as any interested party, but no special right to intervene. Moreover, the US Supreme Court has ruled that these statutes require the agency to weigh competitive consequences of its

		actions in determining the public interest in its decisions
USA	The Telecommunications Act of 1996, in 47 U.S.C. §271 (d) (2):The Commission (the FCC) shall notify the AttorneyGeneral promptly of any application under paragraph(1).Before making any determination under thissubsection [i.e. on the BOC's application], theCommission shall consult with the Attorney General,and if the Attorney General submits any comments inwriting, such comments shall be included in therecord of the Commission's decision. In consultingwith and submitting comments to the Commissionunder this paragraph, the Attorney General shallprovide to the Commission an evaluation of theapplication using any standard the Attorney Generalconsiders appropriate. The Commission shall givesubstantial weight to the Attorney General'sevaluation, but such evaluation shall not have anypreclusive effect on any Commission decision underparagraph (3)	Congress granted the Department an express role in evaluating BOC (Bell operating company) applications for authority to provide in-region long distance because of the long history of Department involvement in the telecommunications industry
USA	Outer Continental Shelf Lands Act Amendments of 1978(43 U.S.C.§ 1337)Under this Act, the Attorney General, in consultationwith the Commission (the FTC), provides reports tothe Secretary of the Interior respecting the expectedcompetitive effects of proposed leases for theextraction of oil and gas from the Outer ContinentalShelf. If the agencies advise that the granting of alease may lead to a "situation inconsistent with theantitrust laws" the Secretary may nevertheless issuethe lease but must provide his reasons.	
USA	Interstate Commerce Commission Termination Act of 1995(codified at scattered sections of the U.S. Code, particularly49 U.S.C.§§ 10101-11917)Under the Act the Federal Trade Commission, in	

consultation with the Department of Justice, is
required to file with the Surface Transportation
Board within the Department of Transportation
periodic reports that assess and make
recommendations concerning possible
anticompetitive features of rate agreements among
common carriers. Those reports are then made
available to the public.

In this category we refer to the provisions that determine the relationship between trade organizations, competition ethics and the competition authority. Although these provisions are not common, they turn out to be highly important in some countries, particularly because the trade organizations (chambers of commerce) are to some extent self-governing institutions that act according to their own code of conduct.

Some provisions in this category concern consultation with the competition authority regarding codes of ethics of chambers of commerce. Other provisions mention chambers of commerce as one of several agents that can consult with the competition authority on issues concerning competition.

This category emphasizes, in our opinion, that there are many aspects of competition advocacy.

State	The advocacy provision articles	Remarks
France	COMMERCIAL CODE (Legislative part) TITLE VI: The Conseil de la concurrence Chapter II: Powers Article L462-1 The Conseil de la concurrence may be consulted by the parliamentary committees on proposed laws and on any issue concerning competition. It gives its opinion on any issue concerning competition at the request of the government. It may also give its opinion on such issues at the request of territorial units (communes, departments, and overseas territories), professional and labour organisations, approved consumers' organisations, chambers of agriculture, chambers of trade or chambers of commerce and industry, with respect to the interests for which each is responsible.	
Hungary	Act CXXI of 1999 On Chambers of Commerce Supervision Section 29: (9) The Minister shall consult the Hungarian Competition Authority as to whether the code of ethics of a chamber of commerce is in harmony with the Act on the Prohibition of Unfair Market Practices.	The chambers of commerce are to some extent self governing institutions which enact some of their own code of conduct or statute which – in some cases - might cause problems concerning competition. In this context the code or statute of a chamber might contain anti-competitive provisions that are viewed as a

Spain	article 26 of the Act establishes Consultative Functions which are related to the competition advocacy activity: 1. The TDC may be consulted on competition issues by the Legislative Chambers, the Government, the various ministerial Departments, Regional & Local Governments, Chambers of Commerce and business organisations, trade unions or	restrictive agreement. Also the joint decision of chambers can have anti-competitive content. Therefore it is well thought of the legislator to provide the GVH the right to express its opinion on these codes or statutes. The drawback of the provision is that the GVH is only entitled to express its opinion on the codes of the chambers of commerce, whereas the same concern is much stronger in relation to the professional chambers.
Ukraine	Article 33 (Rules of Professional Ethics) of Law of Ukraine of 7 June 1996 No 236/96-BP On the Protection Against Unfair Competition:"Economic entities (entrepreneurs), assisted by the Chamber of Commerce and Industry of Ukraine and other interested organisations, may develop rules of professional ethics to be adhered to in competition in corresponding entrepreneurial activities and in certain branches of the economy. The rules of professional ethics in competition, which are developed by economic entities (entrepreneurs) shall be agreed with the	Rules of professional ethics, must be approved by the Antimonopoly Committee of Ukraine. The goal of this measure is to exercise control over the content of the rules. It must be limited only to cases of unfair competition and must not include the provisions which could result in the limitation of competition.

Antimonopoly Committee of Ukraine.
The rules of professional ethics in competition
may be applied during the conclusion of contracts
and the elaboration of establishing and other
documents of economic entities (entrepreneurs)."

The relationship between the public and the competition authority, and miscellaneous issues

In this category we gathered the provisions that deal with the relations between the authority and the general public. In Sweden, for example the competition authority must provide information, guidance and advice to all persons, concerning matters falling within the scope of its functions. In Zambia the authority is to undertake studies and make available to the public reports on the operation of the Competition and Fair Trading Act of Zambia.

Encouraging the competition culture is, in our opinion, one of the most important roles of a competition authority. This category presents a variety of tools available for the competition authorities to improve the competition culture in their countries, e.g., by conducting and publishing studies, by making the authority more accessible to the public and by exchanging information with foreign and domestic authorities.

State	The advocacy provision articles	Remarks
Australia	TRADE PRACTICES ACT 1974 SECT 28	
	In addition to any other functions conferred on the	
	Commission, the Commission has the following	
	functions	
	(d) to make available to the public general	
	information in relation to matters affecting the	
	interests of consumers, being matters with respect to	
	which the Parliament has power to make laws	
	(e) to make known for the guidance of consumers	
	the rights and obligations of persons under	
	provisions of laws in force in Australia that are	
	designed to protect the interests of consumers	
T : 1 1		
Finland	The Decree on the Finnish Competition Authority.	
	Aritcle 1:	
	The Finnish Competition Authority shall	
	(9) look after issues falling under its jurisdiction as a	
	competent national authority under the EC legislation and	
	engage in international co-operation in its field;	
	(10) produce publications and other relevant information	
	pertaining to its field; and	
	(11) tend to other tasks prescribed or ordained to it.	
France	COMMERCIAL CODE (Legislative part)	
	TITLE VI: The Conseil de la concurrence	
	Chapter II: Powers	
	Article L462-1	
	The Conseil de la concurrence may be consulted by the	
	parliamentary committees on proposed laws and on any	
	issue concerning competition.	

	It gives its opinion on any issue concerning competition at the request of the government. It may also give its opinion on such issues at the request of territorial units (communes, departments, and overseas territories), professional and labour organisations, approved	
	consumers' organisations, chambers of agriculture, chambers of trade or chambers of commerce and industry, with respect to the interests for which each is responsible.	
Hungary	ActLVII of1996 ontheProhibitionofUnfairand Restrictive Market PracticesSection 36(6) The President of the GVH may issue, together with the President of the Competition Council, notices which describe the basic principles of the law enforcement practice of the GVH. Notices have no binding force, their function is to increase the predictability of law enforcement.	
Hungary	Act XXXIX of 1995on the Sale of State-Owned Entrepreneurial Assets Organization of ÁPV Rt. Section 12. (6) The President of the Hungarian Competition Authority, or his representative, shall take part in the meetings of the Board of Directors as a permanent invited party, whose opinion on the decisions affecting the enforcement of market competition shall be taken into consideration by the Board of Directors	It is recognized that the participation of the GVH in the privatisation process from is the outset was very important in order to prevent situations where the only remedy to solve concentration problems would have been to prohibit a merger (by merger control), or where even this option could not work. This does not mean that

		merger control
		looses importance
		but it is better to
		participate in this
		process where the
		_
		possibilities to shape
		a market structure
		are still open. The
		role of the GVH in
		this process is more
		observatory and
		consultative than
		supervisory. The
		opinion of the GVH
		is not compulsory
Ireland	Section 30 (1) of the Competition Act 2003 ("the Act") lists	
	various functions of the Competition Authority ("the	
	Authority"). Among these are certain advocacy functions,	
	as follows:	
	Sub-section (1)(a):	
	Studies and analyses of practices or methods of	
	competition, both within and outside the State	
	Such apprices (1)(r):	
	<u>Sub-section (1)(g)</u> :	
	Carrying on any activities appropriate to informing the	
	public about competition.	
Israel	Section 42 of the Israeli Restrictive Trade Practices Law, 5748-	
	<u>1988 provides as follows:</u>	
	42. Maintenance of a Register and Publications in the Official	
	<u>Gazette</u>	
	(a) The General Director shall keep a register of	
	applications for restrictive arrangements and of restrictive	
	arrangements approved, a register of temporary permits	
	issued, a register of exemptions granted in accordance	
	with section 14, a register of mergers of companies for	
	which the consent of the General Director or approval of	

[the Tribunel was issued and a register of monopolics	
	the Tribunal was issued, and a register of monopolies.	
	(b) The register shall be open to public scrutiny; the	
	Tribunal may, however, instruct that a particular matter	
	shall not be open to public scrutiny if it believes such	
	action is necessary in the interests of state security,	
	foreign relations or some other vital interest, including	
	the interest of a party in a commercial secret.	
	(c) The General Director shall publish a notice in the	
	Official Gazette regarding decisions of the Tribunal and	
	regarding appellate decisions thereof of the Supreme	
	Court, in the following matters:	
	(1) Approval of a restrictive arrangement in accordance	
	with Section 9;	
	(2) An appellate decision regarding the merger of	
	companies in accordance with Section 22;	
	(3) Instructions to a Monopolist in accordance with	
	Section 30.	
Latvia	The Competition Law of Latvia, Article 7	
	4) publish the views and recommendations of the Competition Council.	
Lithuania	Article 4. Duty of Public and Local Authorities to Ensure Freedom of Fair Competition	
	1.When carrying out the assigned tasks related to the	
	regulation of economic activity within the Republic of	
	Lithuania, public and local authorities shall ensure	
	freedom of fair competition.	
	2. Public and local authorities shall be prohibited from	
	adopting legal acts or other decisions which grant	
	privileges to or discriminate against any individual	
	undertakings or their groups and which bring about or	
	may bring about differences in the conditions of	
	competition for competitors in the relevant market,	

	except where the difference in the conditions of competition cannot be avoided when the requirements of the laws of the Republic of Lithuania are complied with.
Mexico	THE CODE OF REGULATIONS TO THE FEDERAL LAW FOR ECONOMIC COMPETITION" Chapter VI On Consultations and Opinions Consultations and Opinions Consultations and Opinions
	ARTICLE 49
	Any person, whether natural or artificial, and including the agencies or other official bodies of the Federal, state
	or municipal public administrations may request
	consultation on the subject of competition and free participation in the market, for which purpose the
	following requirements shall apply:
	I. The said request shall be presented in writing, accompanied by any information
	relevant for the analysis that shall be carried out by the Commission;
	II. Should the information provided be considered insufficient, the Commission shall require the party concerned to provide the same, on one sole occasion,
	within ten days following the presentation of the request, which shall be presented during the fifteen days following the Commission's requirement, and
	III. The Commission shall satisfy the inquiry in a maximum period of thirty days following the presentation of the request, or the delivery of the information, according to the case.
	If the said information is not provided within the period provided for in Section II above, the consultation shall be deemed not presented, without prejudice to the concerned's entitlement to request an extension of the

	said period or to present a new inquiry."	
Netherlands	The NMA engaged in advocacy in the following sectors even though absent of specific authorization:Air transport (on the tariffs charged by Schiphol Airport to the Ministry of Transport, Public Works and Water Management);Code of conduct of the Netherlands Order of Advocates [Nederlandse Orde van Advocaten (NOvA)];Petrol (on auctioning of petrol stations to the Ministry of Finance)	Not included in statues
Netherlands	 Article 18.3 Telecommunication Act 1. Our Minister (the minister of economic affairs) shall give the Director-General of the Dutch Competition Authority, referred to in Article 2 of the Competition Act (Mededingingswet), the opportunity to give advice on the draft of a decision to deny or revoke a licence in so far as this relates to the considerable restriction of real competition on the relevant market, within the meaning of Articles 3.6, paragraph 2, under d., and 3.7, paragraph 2, under f. 2. Before proceeding with a written announcement as referred to in Article 9.2, paragraph 2, Our Minister shall give the Board and the Director-General of Dutch Competition Authority the opportunity to give advice on the draft of the announcement. 3. To the extent that in the exercise of the Board's authority, concepts are interpreted which are used in the application of Article 24 of the Competition Act, the exercise of this authority shall take place in accordance with guidelines set by the Board in agreement with the Director-General of the Dutch Competition Authority. The Director-General will publish the guidelines in the Official Gazette. 	In theory the Director General of the NMa only has a right to advise. However, practice showed that policy makers in these cases do not easily deviate from (non binding) advice. In addition to giving advice in accordance with the mentioned (legal) powers, a practice of giving advice on an ad hoc basis has developed, which does not have a statutory basis.

	4. The Board and the Director-General of the Dutch Competition Authority shall make agreements in the interest of effective and efficient decision-making on the	
	way in which matters of mutual interest will be handled.	
Romania	Competition Law no. 21/1996,	
	Article 27	
	letter n) that Competition Council can draw up studies and reports on its field of activity, and inform the Government, the public and the specialized international organizations about this activity;	
	letter o) that Competition Council can represent Romania and promote exchange of information and experience in the relationships with specialized international organizations and institutions, and co-operate with foreign and community competition authorities;	
	letter h) to promote exchanges of information and experience with specialized international organizations and institutions, and to co-operate with foreign and community competition authorities."	
Spain	The Spanish Act 16/1989 of 17 th July, for Competition Defence	
	 <u>Article 30</u> of the Act establishes its specific functions: "d) To study and carry out researches on economic sectors, analysing the situation and degree of competition in each one of them, as well as the possible existence of practices that restrict competition. As a result of the studies and researches that are carried out, it may propose the adoption of measures to remove the obstacles on which the restrictions are based. <u>article 26 of the Act establishes Consultative Functions which are related to the competition advocacy activity:</u> The TDC may be consulted on competition issues 	

	various ministerial Departments, Regional & Local
	Governments, Chambers of Commerce and
	business organisations, trade unions or consumer
	associations.
	2. The TDC shall promote and carry out research
	projects and studies on competition.
G 1	The Administrative Procedure Act 1986:223
Sweden	<u>Issued: 1986-05-07</u>
	As amended – up to and including 1999:286
	Service-duties of the authorities
	Section 4
	Each authority shall provide information, guidance,
	advice and similar assistance to all persons
	concerning matters falling within the scope of its
	functions. The assistance shall be given to the extent
	that is deemed appropriate with regard to the nature
	of the matter, the person's need of assistance and the
	activity of the authority.
	Enquiries made by people shall be answered as soon as
	possible.
	If someone by mistake refers to the wrong authority the
	authority should set him right.
United	Enterprise act – part 1 – the office of fair trading
Kingdom	6. provision of information etc. to the public:
	(1) the OFT has the function of $-$
	(a) making the public aware of the ways in which
	competition may benefit consumers in, and the
	economy of, the United Kingdom; and
	(b) giving information or advice in respect of
	matters relating to any of its functions to the public.
	(2) in carrying out those functions the OFT
	may –

(a) publish educational materials or carry out other educational activities; or(b) support (financially or otherwise) the carrying

out by others of such activities or the provision by others of information or advice.

8 Promoting good consumer practice

(1) The OFT has the function of promoting good practice in the carrying out of activities which may affect the economic interests of consumers in the United Kingdom.

(2) In carrying out that function the OFT may (without prejudice to the generality of subsection (1)) make arrangements for approving consumer codes and may, in accordance with the arrangements, give its approval to or withdraw its approval from any consumer code.

(3) Any such arrangements must specify the criteria to be applied by the OFT in determining whether to give approval to or withdraw approval from a consumer code.

(4) Any such arrangements may in particular-

(a) specify descriptions of consumer code which may be the subject of an application to the OFT for approval (and any such description may be framed by reference to any feature of a consumer code, including the persons who are, or are to be, subject to the code, the manner in which it is, or is to be, operated and the persons responsible for its operation); and

(b) provide for the use in accordance with the arrangements of an official symbol intended to signify that a consumer code is approved by the OFT.

(5) The OFT shall publish any arrangements under subsection (2) in such manner it considers appropriate.

	(6) In this section "consumer code" means a code of practice or other document (however described) intended, with a view to safeguarding or promoting the interests of consumers, to regulate by any means the conduct of persons engaged in the supply of goods or services to consumers (or the conduct of their employees or representatives).	
USA	Federal Trade Commission Act, Section 6, 15 U.S.C.§ 46	
	Section 46 -Additional powers of Commission	
	The Commission shall also have power -	
	(f)	
	To make public from time to time such portions of the	
	information obtained by it hereunder as are in the public	
	interest; and to make annual and special reports to the	
	Congress and to submit therewith recommendations for	
	additional legislation; and to provide for the publication	
	of its reports and decisions in such form and manner as	
	may be best adapted for public information and use	
Zambia	Competition and Fair Trading Act, 1994 (the Act) of Zambia:	
	<u>Section 6(2)(f)</u>	
	to undertake studies and make available to the public	
	reports regarding the operation of the Act	
	Section 6(2)(g)	
	to co-operate with and assist any association or body or	
	persons to develop and promote the observance of	
	standards of conduct for the purpose of ensuring	
	compliance with the provisions of this Act;	