MERGER NOTIFICATION AND PROCEDURES TEMPLATE

Germany

Updated 28 April 2015

Website: www.bundeskartellamt.de

IMPORTANT NOTE: This template is intended to provide background on the jurisdiction's merger notification and review procedures. Reading the template is not a substitute for consulting the referenced statutes and regulations.

PART 1: LEGISLATION, GUIDELINES AND JURISDICTION (Questions 1 - 4)

PART 2: PRE-NOTIFICATION, NOTIFICATION AND DECISION (Questions 5 - 14)

PART 3: CONFIDENTIALITY, TRANSPARENCY AND INTERAGENCY MERGER COOPERATION (Questions 15 – 17)

PART 4: SANCTIONS (Question 18)

PART 5: POST-REVIEW MATTERS/JUDICIAL REVIEW (Questions 19 – 23)

QUICK LOOK SUMMARY		
Mandatory or voluntary regime?	Mandatory	C Voluntary
Power to review non- notifiable transactions?	T Yes	✓ No
What are the time limits for review?	Initial review / Phase I One month	Extended review / Phase II additional three months
Substantive merger test?	Dominance	Significant impediment to effective competition
	☐ Substantial lessening of competition	Other

PART 1: LEGISLATION, GUIDELINES AND JURISDICTION

1. Legal authority and guidance: Merger notification and review

(please provide title(s), popular name(s), effective date and citation(s)/web address)

Statutory law Sections 35 ff. of the Act Against Restraints of Competition A. Notification provisions (Gesetz gegen Wettbewerbsbeschränkungen - GWB), http://www.gesetze-im-internet.de/gwb/BJNR252110998.html. An English translation of the GWB can be found at http://www.gesetze-im-internet.de/englisch_gwb/index.html B. Substantive merger review provisions Section 36 (1) of the GWB. C. Implementing regulations None. Merger notifications must contain all the information required D. Notification forms or under Section 39 (3) of the GWB. information requirements Agency guidance Information leaflet on German merger control (July 2007) • E. Guidance on merger notification process (e.g., http://www.bundeskartellamt.de/SharedDocs/Publikation/E regarding the calculation N/Merkblaetter/Leaflet%20of thresholds, etc.) %20German%20Merger%20Control.pdf? blob=publicati onFile&v=3 Guidance document on domestic effects in merger control • (September 2014) http://www.bundeskartellamt.de/SharedDocs/Publikation/E N/Merkblaetter/Leaflet%20-%20Guidance%20document%20domestic%20effects%20 2014.pdf? blob=publicationFile&v=2 Guidance document on substantive merger control (March • F. Guidance on substantive 2012) assessment in merger http://www.bundeskartellamt.de/SharedDocs/Publikation/E review N/Leitlinien/Guidance%20-%20Substantive%20Merger%20Control.pdf? blob=publi cationFile&v=6 Model texts for commitments and trustee mandate (January G. Guidance on merger

 Model 	del text for conditions precedent (up-front buyer) del text for conditions subsequent del text for obligations del text for trustee mandate p://www.bundeskartellamt.de/EN/Mergercontrol/further Odocuments/further%20Documents_node.html;jsessio =C116A85AEEB87CF14ABE88AA8A04F4E0.1_cid378 at practices for expert economic opinions (October 10): p://www.bundeskartellamt.de/SharedDocs/Publikation/E Bekanntmachungen/Notice%20- 0Standards%20for%20economic%20opinions.pdf?_bl =publicationFile&v=2
 Model 	del text for conditions subsequent del text for obligations del text for trustee mandate o://www.bundeskartellamt.de/EN/Mergercontrol/further Odocuments/further%20Documents_node.html;jsessio =C116A85AEEB87CF14ABE88AA8A04F4E0.1_cid378 et practices for expert economic opinions (October 10): o://www.bundeskartellamt.de/SharedDocs/Publikation/E Bekanntmachungen/Notice%20- 0Standards%20for%20economic%20opinions.pdf?_bl =publicationFile&v=2
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H.Guidance on the submission of information, especially regarding economic evidence or data, or electronic information• Be 20 htt N// %22 electronic informationI.Guidance or statements regarding the treatment of confidential information and/or domestic laws/regulations on third- party or public access to information provided during the review process (e.g., transparency regulations or freedom of information provisions)Not apJ.Guidance on pre- notification consultationsNot apK.Other relevant notices, policy statements, interpretations, rules, or guidance on aspects of merger review or the agency's decision-making process• Inf no bit DE %22 Lu • Be Context of the the Context of the Second statements, interpretations, rules, or guidance on aspects of merger review or the agency's decision-making process• Inf no bit DE %22 Context of the Second statements, interpretations, rules, or guidance on aspects of merger review or the agency's decision-making process• Inf DE Mot approximation	o://www.bundeskartellamt.de/EN/Mergercontrol/further Odocuments/further%20Documents_node.html;jsessio =C116A85AEEB87CF14ABE88AA8A04F4E0.1_cid378 est practices for expert economic opinions (October I0): o://www.bundeskartellamt.de/SharedDocs/Publikation/E Bekanntmachungen/Notice%20- 0Standards%20for%20economic%20opinions.pdf?_bl =publicationFile&v=2
N. Guidance on the submission of information, especially regarding economic evidence or data, or electronic information 20 I. Guidance or statements regarding the treatment of confidential information and/or domestic laws/regulations on third-party or public access to information provided during the review process (e.g., transparency regulations or freedom of information provisions) Not applied to the second	10): <u>b://www.bundeskartellamt.de/SharedDocs/Publikation/E</u> <u>Bekanntmachungen/Notice%20-</u> <u>0Standards%20for%20economic%20opinions.pdf?bl</u> <u>=publicationFile&v=2</u>
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• Pri Au	ormation leaflet on procedures for post-merger ification (German version, January 2005) 0://www.bundeskartellamt.de/SharedDocs/Publikation/ /Merkbl%C3%A4tter/Merkblatt%20- 0Behandlung%20nachtraeglich%20angemeldeter%20 exammenschluesse.html?nn=3590380 st practices on cooperation between EU National mpetition Authorities in merger review (November 11) 0://www.bundeskartellamt.de/SharedDocs/Publikation/E Dthers/BestPractices- mergerWorkingGroup.pdf?blob=publicationFile&v=2 nciples on the application, by National Competition
EC htt <u>N//</u> rR • EC be htt	horities within the ECA, of Articles 4 (5) and 22 of the

	N/Others/ECA_procedures_Guide_exchange_information _%20mergers.html?nn=3590338
L. If available, please provide a link to statistics on annual notifications received, clearances, prohibitions etc.	Statistics on annual notifications received, the number of in- depth investigations as well as the number of clearances, clearances with conditions and obligations and prohibitions after an in-depth investigation can be found in the Bundeskartellamt's biennial reports (only available in German).
	http://www.bundeskartellamt.de/DE/UeberUns/Publikationen/ Taetigkeitsberichte/taetigkeitsberichte_node.html.

2. Agency or agencies responsible for merger enforcement

A. Name of agency. If there is more than one agency, please describe allocation of responsibilities.	Bundeskartellamt.
B. Address, telephone and fax (including country code), e-mail, website address and languages available.	Bundeskartellamt, Kaiser-Friedrich-Str. 16, 53113 Bonn, Germany; tel. ++49 (0)228-9499-0; fax: ++49 (0)228-9499-400; e-mail: <u>info@bundeskartellamt.bund.de</u> ; WWW: <u>http://www.bundeskartellamt.de/;</u> German and English pages.
C. Agency contact information for jurisdiction/filing guidance (including possible pre-notification consultations).	Contact points are the Decision Divisions which can be contacted via switchboard ++49 (0)228-9499-0. For general questions on merger control, the responsible section can be contacted at ++49 (0)228-9499-388.

3. Jurisdiction: Covered transactions

A. Definitions of potentially covered transactions (<i>i.e.</i> ,	According to Section 37 (1) of the GWB, a concentration arises in the following cases:
share acquisitions, asset acquisitions, mergers,	1. Acquisition of all or of a substantial part of the assets of another company.
de-mergers and combinations such as consolidations, amalgamations and joint	2. Acquisition of direct or indirect control by one or several companies of the whole or parts of one or several othercompanies.
ventures)	3. Acquisition of shares in another company if the shares, either separately or together with other shares already held by the company, reach 25 per cent or 50 per cent of the capital or the voting rights of the company to be acquired.
	4. Any other combination of companies enabling one or several companies to directly or indirectly exercise a competitively

		significant influence on another company.
determin is contro	e of control is a hing factor, how ol defined and ed in practice?	Control is defined as the "possibility of exercising decisive influence on an undertaking". It is not relevant whether this decisive influence is actually exercised. The mere possibility is sufficient. Whether this possibility exists has to be examined on the basis of all legal and factual circumstances of an individual case. Control can also be exercised jointly by several companies.
	terests/minority Idings covered?	Yes. A merger is subject to notification if the acquired shares, together with the shares already held by the acquiring company, reach 25 per cent or 50 per cent of the capital or the voting rights of the other company. However, an acquisition of less than 25 per cent of the capital or voting rights is subject to notification if the merger results in one or several companies being able to exercise a competitively significant influence on another company.
ventures joint ven	nents cover joint s, what types of ture are covered oduction joint	Any creation of a joint venture constitutes a merger between each parent company and the joint venture if the parent companies directly or indirectly acquire joint control of the whole or parts of the joint venture. Moreover, a merger arises between the joint venture and those parent companies which hold at least a 25 per cent share in the joint venture. In the latter case a merger also arises between those parent companies which acquire a share of at least 25 per cent in the joint venture, however, only with respect to the markets in which the joint venture is active (cf. Section 37 (1) no. 3, sentence 3 GWB).

4. Jurisdiction: Thresholds for notification

Key threshold information

A. What are the thresholds for notification? If the thresholds are subject to adjustment, state on what basis and how frequently (e.g., for inflation, annually)	In the last business year preceding the merger, the combined aggregate worldwide turnover of all participating companies must have been more than 500 million Euros, the domestic turnover of at least one participating company must have been more than 25 million Euros and the domestic turnover of another participating company must have been more than 5 million Euros (Section 35 (1) no. 1 and no. 2 GWB). Mergers reaching these thresholds are not subject to notification if the requirements of Section 35 (2) of the GWB are fulfilled (de minimis clause and exception for mergers of public companies in the context of a regional reorganisation of municipalities).
 B. How is the nexus to the jurisdiction determined (e.g., sales or assets in the jurisdiction)? If based on an "effects doctrine," please describe how this is applied in practice. 	The local nexus is mainly determined through the requirement of a minimum turnover in Germany of 25 million Euros by one participating company and of 5 million Euros by another participating company, cf Section 35 (1) no. 2 GWB. However, there are some instances where a merger does not fall under German merger control, even if the domestic turnover exceeds the threshold of Section 35 (1) no. 2 GWB. According to Section 130 (2) of the GWB, the merger must have domestic effects. For more detailed information, see the guidance on domestic effects in merger control at http://www.bundeskartellamt.de/SharedDocs/Publikation/EN/Merk

	blaetter/Leaflet%20- %20Guidance%20document%20domestic%20effects%202014.p df?blob=publicationFile&v=2.
C. Can a single party trigger the notification threshold (e.g., one party's sales, assets, or market share)?	No, see questions 3 A and 4 A above.
D. Are any sectors excluded from notification requirements? If so, which sectors?	If credit institutions, financial institutions or insurance companies acquire shares in another company for the purpose of resale, this does not constitute a merger, as long as they do not exercise the voting rights attached to the shares and provided the resale occurs within one year (Section 37 (3) GWB).
E. Are there special rules or exceptions/exemptions regarding jurisdictional thresholds for transactions in which both the acquiring and acquired parties are foreign (foreign-to-foreign transactions)?	No, but in the context of foreign-to-foreign transactions the question of domestic effects can play an important role. For more detailed information see guidance document on domestic effects in merger control. <u>http://www.bundeskartellamt.de/SharedDocs/Publikation/EN/Merk blaetter/Leaflet%20-</u> <u>%20Guidance%20document%20domestic%20effects%202014.p</u> <u>df? blob=publicationFile&v=2</u>
F. Does the agency have the authority to review transactions that fall below the thresholds or otherwise do not meet notification requirements? If so what is the procedure to initiate a review?	The Bundeskartellamt does not have the authority to review transactions that fall below the thresholds under German merger control (Sections 35 ff. GWB). However, the Bundeskartellamt may initiate proceedings against transactions that may violate other competition law provisions, e.g. Articles 101, 102 Treaty on the Functioning of the European Union (TFEU) or Sections 1 ff. GWB.

Calculation guidance and related issues

G. If thresholds are based on any of the following values, please describe	The thresholds for notification are based on turnover. The methodology for calculating the turnover is defined in Section 38 GWB:
how they are identified and calculated to determine if notification is required:	(1) Section 277 (1) of the Commercial Code shall apply to the calculation of turnover. Revenues from the supply of goods and services between affiliated undertakings (intra-group revenues) as well as excise taxes shall not be taken into account.
(i) the value of the transaction	(2) For trade in goods, only three quarters of the turnover shall be taken into account.
(ii) the relevant sales or turnover (iii) the relevant assets	(3) For the publication, production and distribution of newspapers, magazines and parts thereof, eight times the amount of the turnover shall be taken into account. For the production, distribution and broadcasting of radio and television programmes, and the sale of radio and television advertising time, twenty times
(,	the amount of the turnover shall be taken into account.
(iv) market shares	(4) The turnover shall be replaced, in the case of credit
(v) other (please	institutions, financial institutions and building and external loan associations, by the total amount of the proceeds referred to in

	describe)	Section 34 (2) sentence 1 no. 1 a-e of the Ordinance on the Rendering of Accounts of Credit Institutions of 10 February 1992, minus value added tax and other taxes assessed directly on the basis of such proceeds. In the case of insurance undertakings, the premium income in the last completed business year shall be relevant. Premium income shall be income from insurance and reinsurance business including the portions ceded for cover. (5) In the case of an acquisition of parts of one or several undertakings only the turnover or market share attributable to the sold parts shall be taken into account for the seller, regardless of whether the sold parts form legal entities. This shall not apply if the seller remains control as defined by Section 37 (1) no. 2 GWB or 25 percent or more of shares. Two or more transactions which take place within two years between the same persons or undertaktings shall be treated as one concentration if, as a result, the thresholds for notification of Section 35 GWB are reached for the first time; the date of the concentration shall be the one of the last transaction.
н.	Which entities are included in determining relevant undertakings/firms for threshold purposes? If based on control, how is control determined for notification purposes?	If a participating company is a controlled or controlling company, then the companies so affiliated have to be regarded as a single company. As regards the thresholds, the total turnover of all affiliated companies are relevant, regardless of the ownership percentage. Turnover between the affiliated companies are not taken into account.
I.	Are there special threshold calculations for particular sectors (<i>e.g.</i> , banking, airlines, media) or particular types of transactions (<i>e.g.</i> , joint ventures, partnerships, financial investments)? If yes, for which sectors and types of transactions?	Yes. See question 4 G above.
J.	Describe the methodology for calculating exchange rates.	Foreign currencies are converted into Euros according to the historical official exchange rate as published in the monthly bulletin of the European Central Bank.

PART 2: PRE-NOTIFICATION, NOTIFICATION AND DECISION

5. Pre-notification

E. If there is a notification

A. If applicable, please describe the pre- notification procedure (e.g., time limits, type of of guidance given etc.)	There is no mandatory pre-notification procedure in Germany. Pre-notification contacts are possible. The respective decision division in charge of the industry in question is the right contact point for pre-merger discussions (see above 2. C.).
B. If applicable, what information or documents are the parties required to submit to the agency during pre-notification?	Not applicable.

6. Notification requirements and timing of notification Mandatory pre-merger Mandatory post-merger A. Is notification... Voluntary B. If parties can make a Not applicable. voluntary merger filing when may they do so? Before a merger can be notified, the participating companies and C. What is the earliest that a the form of the merger have to be established, cf. Section 39 (3) transaction can be of the GWB. notified (e.g., is a definitive agreement required; if so, when is an agreement considered definitive?)? There are no special rules as to when the notification must be D. When must notification made. However, the merger may not be put into effect before it be made? If there is a has been notified and cleared (Section 41 (1) GWB). triggering event, describe the triggering event (e.g., This prohibition has an exemption for public takeover bids. The standstill obligation shall not prevent the implementation of a definitive agreement) and the deadline following the public bid or a series of transactions in securities including those event. Do the deadline convertible into other securities admitted to trading on a market such as a stock exchange, by which control, shares or a and triggering event competitively significant influence within the meaning of Section depend on the structure 37 (1), (2) GWB is acquired via the stock exchange from various of the transaction? Are sellers. This is provided that the concentration is notified to the there special rules for Bundeskartellamt pursuant to Section 39 ACR without delay; and public takeover bids? the acquirer does not exercise the voting rights attached to the securities in question, or does so only to maintain the full value of its investments based on a derogation granted by the Bundeskartellamt under Section 41 (2) GWB (cf. Section 41 (1a) GWB).

	deadline, can parties request an extension for the notification deadline? If yes, please describe the procedure and whether there is a maximum length of time for the extension.	Not applicable.
F.	Are parties allowed to submit information beyond what is required in the initial filing voluntarily (e.g., to help narrow or resolve potential competitive concerns)?	A merger notification must contain the information required in Section 39 (3) GWB. Parties may submit additional information. It should also be noted that expert economic opinions submitted have to comply with the Bundeskartellamt's best practices for expert economic opinions.

7. Simplified procedures

A. Describe any special procedures for notifying transactions that do not raise competition concerns (e.g., short form, simplified procedures, advanced ruling certificates, discretion to waive certain information requirements, etc.). Not applicable.

A clearance in the initial examination phase (see question 10 A below) can be regarded as a "simplified procedure". The information requirements are very limited, pre-notification contacts are not mandatory, the time limit of one month is short, and often the clearance is issued even more quickly.

8. Information and documents to be submitted with a notification

A. Describe the types of documents that parties must submit with the notification (e.g., agreement, annual reports, market studies, transaction documents, internal documents).	No specific documents have to be submitted with the initial notification. However, a merger notification must contain the particulars specified in Section 39 (3) of the GWB. The Bundeskartellamt is entitled to request the companies to submit documents which it requires for examining the merger project, such as market studies, the acquisition agreement or by-laws (cf. Section 59 of the GWB).
B. Is there a procedure for obtaining information from target companies in the case of hostile/ unsolicited bids?	No, there are no special procedures or special rules for obtaining information from target companies in the case of hostile/unsolicited bids. The merger notification must contain all the information required under Section 39 (3) GWB, that is, <i>inter</i> <i>alia</i> , certain information on the acquiring undertaking as well as the undertaking to be acquired. The Bundeskartellamt is entitled to request information from undertakings to the extent necessary

	to assess the merger, Section 59 GWB, see also question 8 E.
C. Are there any document legalization requirements (e.g., notarization or apostille)? What documents must be legalised?	No.
D. What is the agency's practice regarding exemptions from information requirements (e.g. information submitted or document legalization) for transactions in which the acquiring and acquired parties are foreign (foreign-to-foreign transaction)?	There are no exemptions from the information requirements. However, mandatory information is very limited. In addition, the Bundeskartellamt does not make the clearance of foreign-to- foreign mergers conditional upon the completeness of the submitted notification if the parties concerned are able to demonstrate that they are prevented by provisions of foreign law or other circumstances from submitting all the mandatory information requested in Section 39 GWB and if it is clear from the submitted documents or from information available to the Bundeskartellamt that a prohibition of the concentration is definitely not to be expected.
E. Can the agency require third parties to submit information during the review process? Can third parties voluntarily submit information or otherwise contact the agency to intervene?	Yes, the Bundeskartellamt is entitled to issue requests for information to third parties. The Bundeskartellamt may, to the extent necessary to perform its functions: (1) request from undertakings and associations of undertakings the disclosure of information regarding their economic situation, as well as the submission of documents; this shall also include general market surveys which serve the purpose of evaluating or analysing the conditions of competition or market situation and are in the possession of the undertaking or the association of undertakings; (2) request from undertakings and associations of undertakings the disclosure of information on the economic situation of undertakings associated with them pursuant to Section 36 (2), as well as the submission of documents of these undertakings, as far this information is at their disposal or as far as existing legal relations enable them to obtain the requested information about the associated undertakings (cf. Section 59 (1) Sentence 1 no. 1 and 2). Third parties may also voluntarily submit information or contact the agency with any concerns about a concentration. Contact points are the competent Decision Divisions. The Bundeskartellamt anounces the fact that a notification has been made on its websitewhere information can also be found on the competent Decision Division for the assessment of a certain concentration.

9. Translation

A. In what language(s) can the notification forms be

The notification of merger projects must be submitted in German.

submitted?	
B. Describe any requirements to submit translations of documents:	No specific documents have to be submitted with the initial notification (see question 8 A above). Documents which are submitted in response to requests for information must generally be submitted in German. This does not exclude the possibility that the Bundeskartellamt may also, in
(i) with the initial notification; and (ii) later in response to	individual cases, accept documents in which only certain passages have been translated. As a rule the authority will refrain from insisting on this requirement if the relevant documents are in English and if the case handlers concerned have adequate
requests for information.	language skills. If translations are required these need not be certified.
(iii) what are the categories or types of documents for which translation is required;	
(iv) what are the requirements for certification of the translation;	
(v) which language(s) is/are accepted; and	
(vi) are summaries or excerpts are allowed in lieu of complete translations and in which languages are summaries accepted?	

10. Review periods

A. Describe any applicable review periods following notification.	An initial examination phase of one month starts as soon as a complete notification has been received ("first phase"). During this phase the Bundeskartellamt can inform the notifying companies that it has initiated a so-called in-depth investigation ("second phase", cf. Section 40 (1) of the GWB). In-depth investigations are initiated if a further examination of the merger is required. If no such notification is given by the authority within the time limit of one month, the merger may be put into effect.
	In-depth investigations generally last for a maximum of four months starting from the date on which the complete notification was received and are concluded by a clearance decision (possibly subject to conditions/obligations) or a prohibition decision. For details on extensions of the review period, see question 10 C and G. Mergers may not be put into effect before the in-depth investigations have been concluded either by a clearance decision or by the expiry of the review period, provided that no prohibition decision was issued.

B. Are there different rules for public tenders (<i>e.g.</i> , open market stock purchases or hostile bids)?	The prohibition not to put a merger into effect before it has been notified and cleared has an exemption for public takeover bids (cf. Section 41 (1) GWB). For details see question 6 D.
C. What are the procedures for an extension of the review periods, if any? Do	The Bundeskartellamt may extend the review periods if the notifying undertakings have consented to an extension (Section 40 (2) Sentence 4 no 1 GWB).
requests for additional information suspend or re-start the review period?	The review period is not generally suspended or re-started by requests for information. However, the deadline for the review period is suspended if the Bundeskartellamt has to request information once again from one of the parties to the concentration because this party has not or not completely answered an earlier request for information owing to circumstances for which the said party is responsible (Section 40 (2) Sentence 5 GWB).
	The review period is extended automatically by one month if a notifying undertaking proposes conditions and obligations to the Bundeskartellamt for the first time (Section 40 (2) Sentence 7 GWB), see in detail question 10 G.
D. Is there a statutory or other maximum duration for extensions?	There is no statutory maximum duration for such extensions.
E. Does the agency have the authority to suspend review periods? Does suspending a review period require the parties' consent?	See question 10 C.
F. What are the time periods for accelerated review of non-problematic transactions, if any?	Not applicable. Non-problematic transactions are cleared expeditiously within the initial examination phase (see question 10 A above).
G. What is the procedure for offering and assessing remedies and how does this impact the timing of the review?	If a further examination of the concentration is required, the Bundeskartellamt opens an in-depth investigation. The in-depth investigations are concluded with a clearance or prohibition decision. Clearance can be granted subject to conditions and obligations. It should be noted that it is not possible for the Bundeskartellamt to clear a merger subject to conditions and obligations in the initial examination phase (first phase).
	Remedies have to be proposed by the parties. If parties want to offer remedies, they are advised to briefly discuss the remedies with the competent Decision Division before submitting their official proposal.
	Model texts for different types of commitments and trustee mandates can be found on the Bundeskartellamt's webpage.
	The review period will be extended automatically by one month if

a notifying undertaking proposes conditions and obligations to the Bundeskartellamt for the first time (Section 40 (2) Sentence 7 GWB).

See also question 14 G.

11. Waiting periods / suspension obligations

A. Describe any waiting periods/suspension obligations following notification (e.g., full suspension from implementation, restrictions on adopting specific measures) during any initial review period and/or further review period.	The merger may only be put into effect after conclusion of the proceedings described in question 10 A above. There are, however, certain exceptions to the prohibition not to put a merger into effect before it has been notified and cleared (cf. Section 41 (1) GWB). One exemption concerns public takeover bids and has already been described in detail in question 6 D.
B. Can parties request a derogation from waiting periods/suspension obligations? If so, under what circumstances?	The Bundeskartellamt may, upon application, grant a derogation from the prohibition of putting a merger into effect in particular if the participating companies are able to substantiate that the derogation would prevent serious damage to a participating undertaking, Section 41 (2) sentence 1 of the GWB. In practice, it is often faster to obtain a clearance of the merger in the first phase, if it is clear that a concentration does not raise any competition issues. If the Bundeskartellamt's resources permit this, clearance can be granted even quicker than under the one- month time limit.
C. Are the applicable waiting periods/suspension obligations limited to aspects of the transaction that occur within the jurisdiction (e.g., acquisition or merger of local undertakings/business units)?	No. The waiting periods described in question 11 A are applicable to the proposed merger as a whole. The parties may apply for a derogation from the suspension obligations (see question 11 B above).
If not, to what extent can the parties implement the transaction outside the jurisdiction prior to clearance (e.g., derogation from suspension, hold separate arrangements)?	
D. Are parties allowed to close the transaction if no decision is issued within	Yes. See question 10 A above.

the statutory period?	
E. Describe any provisions or procedures available to the enforcement agency, the parties and/o third parties to extend the waiting period/suspension obligation.	
F. Describe any procedures for obtaining early termination of the applicable waiting period/suspension obligation, and the criteria and timetable for deciding whether to grant early termination.	See question 10 A and 10 F above.
G. Describe any provisions or procedures allowing the parties to close at their own risk before waiting periods expire or clearance is granted (e.g. allowing the transaction to close if no "irreversible measures" are taken).	

12. Responsibility for notification / representation

	A. Who is responsible for notifying – the acquiring person(s), acquired person(s), or both? Does each party have to make its own filing?	Under the GWB all companies participating in a merger are obliged to notify (Section 39 (2) no. 1 GWB). In the case of acquisition of assets or shares this obligation is also upon the seller (Section 39 (2) no. 2 GWB). In practice, however, it is sufficient if one of these companies notifies the proposed merger and provides all necessary data on behalf of all participating companies. If, however, no notification has been made or if a notification is incorrect in terms of its content, each party subject to notification will be liable.
B	B. Do different rules apply to public tenders (<i>e.g.</i> , open market stock purchases or hostile bids)?	No.
c	Are there any rules as to who can represent the notifying parties (e.g.,	No.

must a lawyer representing the parties be a member of a local bar)?	
D. How does the validity of the representation need to be attested (e.g., power of attorney)? Are there special rules for foreign representatives or firms? Must a power of attorney be notarized, legalized or apostilled?	Upon request by the Bundeskartellamt lawyers must submit written proof of their power of attorney. A legalisation is not required. Foreign companies must name a person authorised to accept service in Germany, Section 39 (3) no. 6 of the GWB.

13. Filing fees

A. Are any filing fees assessed for notification? If so, in what amount and how is the amount determined (e.g., flat fee, fees for services, tiered fees based on complexity, tiered fees based on size of transaction)?	The notification of a merger project is subject to fees. The maximum fee generally amounts to 50,000 Euros. In exceptional cases the fee may amount to a maximum of 100,000 Euros. The exact amount of the fee depends on the economic significance of the merger as well as on the personnel and material expenses of the Bundeskartellamt. The economic significance of the merger is mainly determined by the turnover achieved by the participating companies in the market concerned and by the market shares held by the participating companies. Filing fees for a clearance decision in the initial examination phase typically range between 2,500 and 15,000 Euros.
B. Who is responsible for payment?	The notifying company is liable to pay the fees. If several companies notify a merger they are jointly and severally liable.
C. When is payment required?	Fees must be paid upon receipt of the note of fees.
D. What are the procedures for making payments (e.g., accepted forms of payment, proof of payment required, wire transfer instructions)?	Fees must be paid by transfer.

14. Process for substantive analysis and decisions

A. What are the key procedural stages in the	In general, the Bundeskartellamt firstly assesses which markets are affected by the concentration and defines the product and the
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substantive assessment	geographic markets.
(e.g., screening mergers, consulting third parties)?	Once the markets affected by the concentration are defined, the Bundeskartellamt analyses whether effective competition on these markets would be significantly impeded as a result of the concentration.
	The Bundeskartellamt can request further information from the parties as well as third parties (e.g. competitors, customers etc.). Requests for information are generally issued in complex initial examination phases as well as in in-depth investigations.
B. What merger test does the agency apply (e.g., dominance test or substantial lessening of competition test)?	A concentration is prohibited, if it would significantly impede effective competition, in particular if the concentration is expected to create or strengthen a dominant position (Section 36 (1) GWB). The Bundeskartellamt shall not prohibit a concentration if the parties prove that the concentration will also lead to improvements of the conditions of competition and that these improvements outweigh the impediment of competition (cf. Section 36 (1) no. 1 GWB).
	A concentration shall also not be prohibited if competition is only impeded on a market on which goods or commercial services have been offered for at least five years and which had a sales volume of less than 15 million Euros in the last calendar year (cf. Section 36 (1) no. 2 GWB).
C. What theories of harm does the agency consider in practice?	Competitive concerns can arise due to unilateral and/or coordinated effects of horizontal, vertical and conglomerate mergers.
D. What are the key stages in the substantive analysis? Does this differ depending on the type of transaction (e.g., joint venture)?	In its analysis of possible unilateral effects, the Bundeskartellamt assesses <i>inter alia</i> market shares and concentration levels, capacity and capacity constraints, customer preferences and switching costs, intellectual property rights and know-how, market phase, access to suppliers and customers, structural links with other companies as well as financial resources. Outside the relevant market, potential competition and barriers to entry as well as imperfect substitution will be analysed. Countervailing buyer power might also be of relevance.
	In order to analyse the implications of a vertical merger, the Bundeskartellamt assesses <i>inter alia</i> the ability and incentive of the merging parties to pursue foreclosure strategies and their access to confidential data on the business activities of its competitors.
	In conglomerate mergers, the Bundeskartellamt analyses in particular whether the merger leads to a weakening of potential competition, tying or bundling.
	With regard to coordinated effects, the Bundeskartellamt focuses on the assessment of whether the merger provides the merging parties with the ability and incentive to coordinate their (future) behaviour in the market or whether it facilitates existing coordination or makes it more stable.
	Details on the substantive analysis can be found in the Bundeskartellamt's guidance document on substantive merger control, which is available online:
	http://www.bundeskartellamt.de/SharedDocs/Publikation/EN/Leitlininien/Guidance - Substantive Merger

		Control.pdf?blob=publicationFile&v=6.
(in practice the agency	r considered e or by law) by /? If so, can ide or displace ased on	The Bundeskartellamt assesses a concentration only with regard to competition issues. Non-competition issues may not be considered. However, the Federal Minister for Economic Affairs and Energy can authorize a concentration prohibited by the Bundeskartellamt upon application if the competition concerns are outweighed by advantages to the economy as a whole or if the concentration is justified by an overriding public interest (Section 42 GWB, see also questions 19 A to C).
(e.g., unconditio	he possible of the review nal/conditional prohibition,	A concentration is cleared within the initial examination phase of one month if a further examination of the concentration is not required and there are no competition concerns. Alternatively, the Bundeskartellamt initiates in-depth investigations. In-depth investigations are concluded by an unconditional clearance decision, a clearance subject to conditions and obligations or a prohibition decision.
in practice process in	gency accept ? How is the	In general, structural as well as behavioural remedies are possible. However, behavioural remedies are only accepted if they are as suitable and effective as structural remedies to remove the competition concerns identified. Also, behavioural remedies shall not aim at subjecting the conduct of the undertakings concerned to a continued control through the Bundeskartellamt (Section 40 (3) GWB).
		The remedies have to be proposed by the parties. The Bundeskartellamt assesses whether the remedies are suitable to remove the competition concerns. In this context, the Bundeskartellamt usually conducts a market test. If the Bundeskartellamt considers the remedies to be suitable, they are declared binding as conditions and obligations in the clearance decision. In many cases, the Bundeskartellamt appoints a trustee.

PART 3: CONFIDENTIALITY, TRANSPARENCY AND INTERAGENCY MERGER COOPERATION

15. Confidentiality

	A. To what extent, if any, does the agency make public the fact that a pre- merger notification filing was made or the contents of the notification? If applicable, when is this disclosure made?	The fact as such that a notification has been made is announced by the Bundeskartellamt on its website shortly after the notification. Details of the notification are not published.
-	B. Do notifying parties have access to the agency's	Notifying parties have the right to access files. Draft decisions, documents which directly serve to prepare decisions and third

file? If so, under what circumstances can the right of access be exercised?	parties' business secrets are, however, not subject to the right to access files. Files may be accessed at the Bundeskartellamt's premises. Usually, copies are sent out at the expense of the party requesting to access files.
C. Can third parties or other government agencies obtain access to notification materials and any other information provided by the parties (including confidential and non-confidential information)? If so, under what circumstances?	Third parties have the right to access files if they have been accepted as an intervening party to the proceedings in accordance with Section 54 (2) no. 3 of the GWB. Draft decisions, documents serving directly to prepare decisions and third parties' business secrets are not subject to the right to access files in this case either. Third parties which have not been admitted to the proceedings may be granted access <i>inter alia</i> to notification-related material on the basis of the German Freedom of Information Act, which provides a general claim to access "official information". This claim may only be rejected in exceptional cases. Again, draft decisions, documents serving directly to prepare decisions and business secrets are excluded. The Bundeskartellamt is entitled to exchange information with the German regulatory authority (the Bundesnetzagentur) as well as with the cartel authorities of the German Länder. Those authorities may exchange among themselves information including <i>inter alia</i> business secrets, to the extent necessary for the performance of their respective functions, and use it in their proceedings (Section 50c (1) GWB). The Bundeskartellamt may also exchange non-confidential information with certain other national authorities, e.g. the Federal
D. Are procedures available to request confidential treatment of the fact of notification and/or notification materials? If so, please describe.	Financial Supervisory Authority (Section 50c (2) GWB). The fact as such that a notification has been made cannot be treated confidentially. Business secrets are treated confidentially, cf. questions 15 B and C.
E. Can the agency deny a party's claim that certain information contained in notification materials is confidential? Are there procedures to challenge a decision that information is not confidential? If so, please describe.	The Bundeskartellamt is obliged to keep business secrets confidential. The disclosure of business secrets can also constitute a criminal offence. If the Bundeskartellamt and the merging parties hold different views on the confidental nature of certain information, the merging parties can challenge the Bundeskartellamt's assessment in court.
F. Does the agency have procedures to provide public and non-public versions of agency orders, decisions, and court filings? If so, what steps are taken to prevent or limit public disclosure of information designated as confidential that is contained in these	The Bundeskartellamt publishes non-confidental versions of its decisions. In advance of publishing a decision, confidential information and business secrets are removed. The Bundeskartellamt requires the parties to provide a non-confidential version of all their submissions to the Bundeskartellamt. Furthermore, they are given the opportunity to provide a non-confidential version of the decision. In addition, the Bundeskartellamt issues press releases and case summaries of interesting merger control decisions (decisions concluding an initial examination phase as well as decisions concluding in-depth investigations) which neither contain confidential information nor

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16	•	Transparency	
	А.	Does the agency publish an annual report with information about mergers? Please provide the web address if available.	Yes. http://www.bundeskartellamt.de/DE/UeberUns/Publikationen/Taet igkeitsberichte/taetigkeitsberichte_node.html
	В.	Does the agency publish press releases related to merger policy or investigations/reviews? If so, how can these be accessed (if available online, please provide a link)? How often are they published (<i>e.g.</i> , for each decision)?	Yes. Press releases can be found on the Bundeskartellamt's webpage. They are published for each decision concluding indepth investigations as well as for particularly interesting decisions concluding the initial examination phase. http://www.bundeskartellamt.de
	C.	Does the agency publish decisions on why it challenged, blocked, or cleared a transaction? If available online, provide a link. If not available online, describe how one can obtain a copy of decisions.	The Bundeskartellamt publishes all decisions made after an in- depth review of a merger (second phase reviews): <u>http://www.bundeskartellamt.de/SiteGlobals/Forms/Suche/Entsch</u> eidungssuche_Formular.html?nn=3591206&cl2Categories_Arbeit <u>sbereich=Fusionskontrolle&cl2Categories_Format=Entscheidung</u> <u>en&docld=3590288</u> The Bundeskartellamt usually publishes case summaries on important first phase investigations or describes them in its biannual reports.

17. Interagency Merger Cooperation

A. Is the agency able to exchange information or documents with foreign competition authorities?	The Bundeskartellamt may exchange non-confidential information with foreign competition authorities provided the applicable requirements are met (Section 50 b (2) Sentence 2 GWB). In merger cases information can only be exchanged if the party that has provided the information has given prior consent. It encourages merging parties to provide waivers to enable the Bundeskartellamt to cooperate closely with competition authorities that review the same merger (see also question 17 C).
	The Bundeskartellamt is also a member of the EU Merger Working Group (MWG). The MWG consists of representatives of the European Commission and the national competition authorities of the European Union and the European Economic Area. The objective of the MWG is to foster increased consistency, convergence and cooperation among EU merger

	jurisdictions. For more information on cooperation in merger cases see the Best practices on cooperation between EU National Competition Authorities in merger review (November 2011), available online: <u>http://www.bundeskartellamt.de/SharedDocs/Publikation/DE/Sons</u> <u>tiges/ECN%20Best%20Practices%20on%20cooperation.pdf?_bl</u> <u>ob=publicationFile&v=6</u>
B. Is the agency or government a party to any agreements that permit the exchange of information with foreign competition authorities? If so, with which foreign authorities? Are the agreements publicly available?	Agreements that permit or facilitate the exchange of non- confidential information include e.g.: (1) the decision made at the European Competition Authorities' (ECA) meeting on 20 April 2001 to exchange basic non- confidential information on notified merger cases, http://www.bundeskartellamt.de/SharedDocs/Publikation/EN/Othe rs/ECA_procedures_Guide_exchange_information_%20mergers. pdf?blob=publicationFile&v=7 (2) the 1995 OECD Council Recommendation concerning co- operation between member countries on anticompetitive practices affecting international trade, http://www.oecd.org/daf/competition/21570317.pdf, and (3) bilateral agreements with Austria <u>http://www.gesetze-im- internet.de/bundesrecht/ahivwvtrautg/gesamt.pdf</u> , France http://www.bmjv.de/SharedDocs/Downloads/DE/rivast_dokument e/Frankreich.pdf?blob=publicationFile and the USA. http://www.bgbl.de/banzxaver/bgbl/start.xav?start=%2F%2F*[%4 Oattr_id%3D%27bgbl207s1618.pdf%27]1430208905236
C. Does the agency need consent from the parties who submitted confidential information to share such information with foreign competition authorities? If the agency has a model waiver, please provide a link to it here, or state whether the agency accepts the ICN's model waiver of confidentiality in merger investigations form.	The Bundeskartellamt may exchange non-confidential information with foreign competition authorities. The Bundeskartellamt may, however, not exchange confidential information with foreign competition authorities unless the parties grant a confidentiality waiver (Section 50b GWB). The ICN's model waiver of confidentiality is accepted.

PART 4: SANCTIONS

18. Sanctions/penalties

 A. What are the sanctions/penalties for: (i) failure to file a notification (ii) incorrect/misleading information in a notification (iii) failure to observe a waiting 	Failure to file a notification, failure to observe a waiting period and implementation of a concentration despite a prohibition decision are violations of the prohibition of putting a concentration into effect under Section 41 (1) Sentence 1 of the GWB. A violation can be punished by imposing a fine of up to 1 million Euros. In excess of this amount a violation can be punished by a fine up to 10 % of the turnover of the undertaking concerned, Section 81 (2) GWB. A concentration, which has been put into effect in violation of the prohibiton to do so and which fulfils the conditions for prohibition under Section 36 (1) shall be dissolved (Section 41 (3) GWB). Acting contrary to an enforceable obligation that was part of the
period/suspension obligation (iv) failure to observe or delay in implementation of remedies	clearance decision can be punished by imposing a fine of up to 1 million Euros. In excess of this amount a violation can be punished by a fine up to 10 % of the turnover of the undertaking concerned (Section 81 (2) no. 5, (4) sentence 1, 2 GWB). If a concentration is not notified correctly or completely, a fine of up to 100,000 Euros can be imposed (Section 81 (2) no. 3 and (4)
(v) implementation of transaction despite the prohibition from the agency?	In addition, a clearance decision may be revoked or modified if it is based on incorrect information, has been obtained by means of deceit or if the undertakings concerned do not comply with an obligation attached to the clearance (Section 40 (3a) GWB).
B. Which party/ies (including natural persons) are potentially liable for each of A(i)-(v)?	Fines can be imposed on all persons or parties who put a merger into effect or participate in putting a merger into effect without prior notification and clearance, e.g. the owners, legal representatives or managers of the participating companies and the participating companies themselves. The same applies if a concentration is not notified correctly or completely or if an enforceable obligation that was part of the clearance decision is not complied with.
C. Can the agency impose/order these sanctions/penalties directly, or is it required to bring judicial action against the infringing party? If the latter, please describe the procedure and indicate how long this procedure can take.	The Bundeskartellamt can impose these sanctions directly. The sanctions are subject to judicial review.
D. Are there any recent or significant fining decisions?	The Bundeskartellamt has imposed a fine of 90,000 Euros on an individual person for the incomplete notification of an acquisition of a slaughtering company. The notification did not contain information about this person's share in a major sausage manufacturer, which was essential for the competitive assessment of the case.
	Thepressreleaseisavailableonline:http://www.bundeskartellamt.de/SharedDocs/Meldung/EN/Pressemitteilungen/2013/15012013T%C3%B6nnies-Bu%C3%9Fgeld.html?nn=3591568

A fine of 4,5 million Euro was imposed on an undertaking (Mars) for failure to observe the waiting period. Mars implemented a merger during the Bundeskartellamt's in-depth investigation. Mars notified its intended acquisition of Nutro Products in the USA, Germany and Austria. After the merger had been cleared by the US authorities and during the ongoing investigation by the German and Austrian authorities, Mars acquired the majority of shares in Nutro Products. By acquiring Nutro's trademark rights and production sites, Mars took possession of all the assets necessary to enable it to compete successfully. These were also the essential elements of competition potential behind Nutro's share of the domestic market. Only the distribution rights for Nutro products in Germany and Austria had initially been transferred to a company belonging to the seller.

The press release is availabe online:

http://www.bundeskartellamt.de/SharedDocs/Meldung/EN/Presse mitteilungen/2008/15_12_2008_Mars_Vollzugsverbot.html

PART 5: POST-REVIEW MATTERS/JUDICIAL REVIEW

19	•	Ministerial interventior	1
	Α.	Is there possibility for any ministry or a cabinet of ministries to abrogate, challenge or change merger decisions issued by the agency or by a court? If yes, to which merger decisions does this apply (e.g., any decision, prohibitions, clearances, remedies)?	Yes. The Federal Minister for Economic Affairs and Energy can authorise a concentration prohibited by the Bundeskartellamt under certain conditions (Section 42 (1) GWB), see question 19 B.
	В.	What are the grounds for such ministerial intervention? Other policy goals? Are they defined? What guidance is available regarding such grounds?	The Federal Minister for Economic Affairs and Energy shall, upon application, authorise a concentration prohibited by the Bundeskartellamt if, in a specific case, the restraint of competition is outweighed by advantages to the economy as a whole following from the concentration, or if the concentration is justified by an overriding public interest. In this context the competitiveness of the participating undertakings in markets outside the scope of application of this Act shall also be taken into account. Authorisation may be granted only if the scope of the restraint of competition does not jeopardize the market economy system (Section 42 (1) GWB).
	C.	Describe the main elements of the ministerial intervention process and procedures, and indicate any	The application shall be submitted in writing to the Federal Ministry for Economic Affairs and Energy within a period of one month from service of the prohibition. If the prohibition is appealed, the period shall run from the date when the prohibition becomes final (Section 42 (3) GWB).

guidance available	The Federal Minister for Economic Affairs and Energy should decide on the application within four months. Prior to the decision, an opinion of the Monopolies Commission shall be obtained and a public hearing shall be carried out. (Section 42 (4) GWB; Section 56 (3) sentence 3 GWB).

20. Administrative and judicial processes/review

A. Describe the timetable for judicial and administrative review related to merger transactions.	All parties participating in the merger control proceedings, i.e. also third parties admitted to the proceedings, may appeal against the Bundeskartellamt's clearance or prohibition decisions to the Düsseldorf Higher Regional Court within one month from service of the decision. An appeal to the Düsseldorf Higher Regional Court may also be based upon new facts and evidence.
	Under certain preconditions appeals on points of law against decisions of the Higher Regional Court (OLG Düsseldorf) can be lodged with the Federal Court of Justice (Bundesgerichtshof). This appeal shall be filed within one month from the service of the decision of the Düsseldorf Higher Regional Court. The Federal Court of Justice only examines whether the decision of the Düsseldorf Higher Regional Court is based on a violation of the law.
	A concentration prohibited by the Bundeskartellamt may, upon application, be authorised by the Minister of Economic Affairs and Energy if, in a specific case, the restraint of competition concerned is outweighed by advantages to the economy as a whole or if the concentration is justified by an overriding public interest. This application shall be submitted within one month from the service of the prohibition. If the prohibition is appealed, the application shall be submitted within one month from the date when the prohibition becomes final (Section 42 GWB), for details see questions 19 A to 19 C.
B. Describe the procedures for protecting confidential information used in judicial proceedings or in an appeal/review of an agency decision.	The appellant and the Bundeskartellamt may access the court files. Access to the files of the Bundeskartellamt shall be allowed by the appellate court only with the consent of the Bundeskartellamt which shall refuse to consent to access to its records if this is necessary to protect business secrets. If confidentiality of certain facts or evidence has been demanded to protect operating or business secrets, the court may order, under certain conditions defined in the GWB (Section 72 (2)) and after hearing the person affected by such disclosure, the disclosure of those particular facts or evidence. This would be considered only in exceptional cases.
	Unlike the appellants, the persons and associations of persons that have been admitted to the proceedings by the Bundeskartellamt have no originary claim to access files. However, the court has discretionto grant them access to the files to the same extent as appellants, after consultation of the authorities which kept the files before (cf. section 72 (3) GWB).
C. Are there any limitations on the time during which an appeal may be filed?	See question 20 A.

21. Additional filings

A. Are any additional filings/clearances required for some types of transactions (*e.g.*, sectoral or securities regulators or national security or foreign investment review)? Mergers affecting the television sector must be additionally notified to the Commission on Concentration in the Media ("Kommission zur Ermittlung der Konzentration im Medienbereich", "KEK"). The task of this Commission is to ensure diversity of opinion in the television sector. More details on the KEK's tasks and activities are available at http://www.kekonline.de.

22. Closing deadlines

A. When a transaction is cleared or approved, is there a time period within which the parties must close for it to remain authorized? If yes, can the parties obtain an extension of the deadline to close? There is no time limit for putting a merger into effect. However, clearance decisions are only effective until the end of the Bundeskartellamt's prognosis period which normally covers a maximum of three to five years.

23. Post merger review of transactions

A. Can the agency reopen an investigation of a	The Bundeskartellamt cannot normally reopen an investigation of a transaction that it previously cleared.
transaction that it previously cleared or	However, the Bundeskartellamt can reopen an investigation, if, for example, obligations contained in the clearance decision are
allowed to proceed with conditions? If so, are there any limitations, including a	not met, if the clearance decision was based on false information, or if the clearance decision was obtained through other malicious action. In such cases, there is no time limit for reopening the
time limit on this authority?	investigation.